

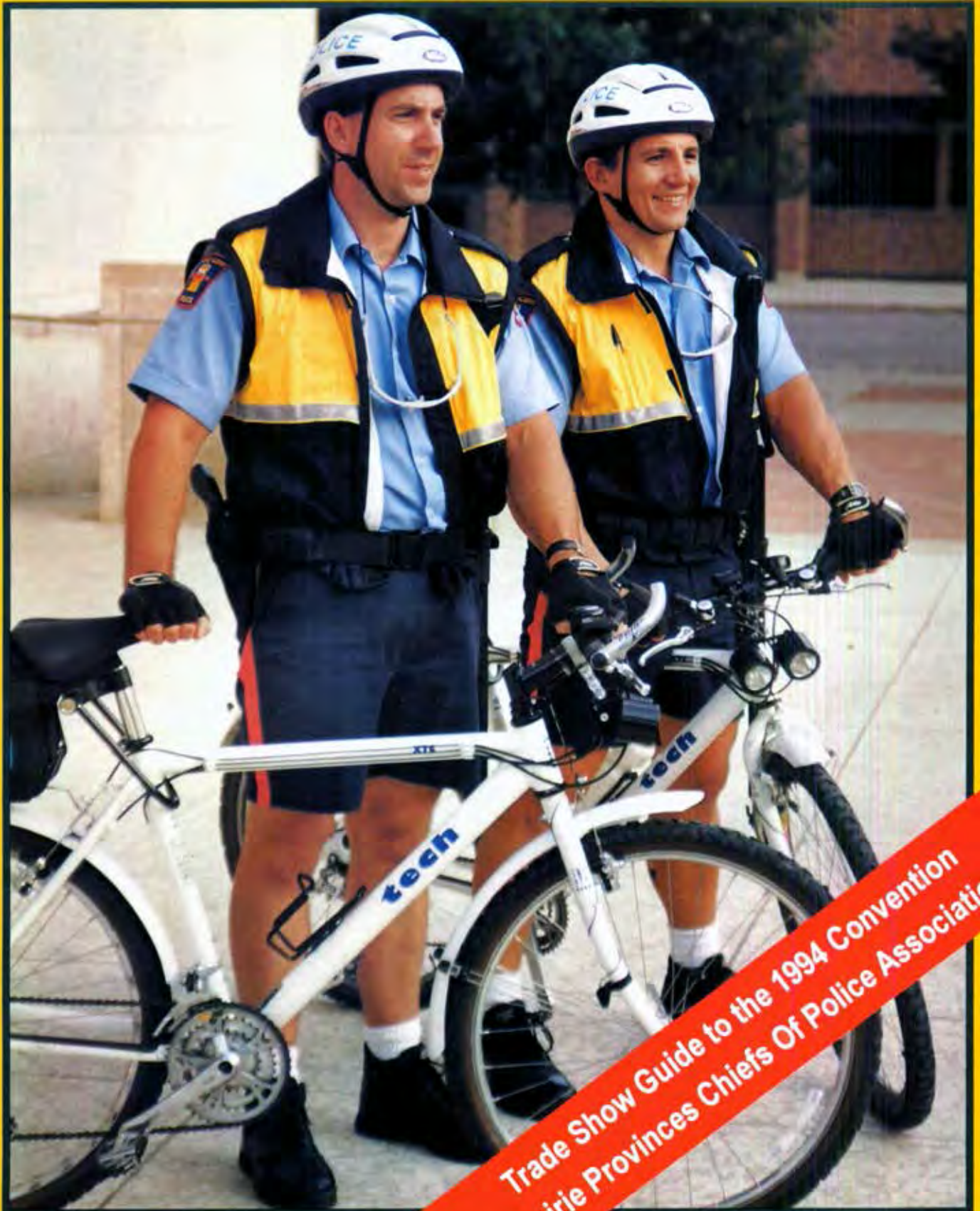
# Blue Line

May 1994

Volume 6 No. 5



Canada's National Law Enforcement Magazine



Trade Show Guide to the 1994 Convention  
Prairie Provinces Chiefs Of Police Association

# PRECISION

Manual Safety Model available in 9mm, .45 ACP.



# PERFORMANCE

Manual Safety and Decock-Only Models available in .45 ACP.



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COVER - "P.A. Cycling Police" ©1993 Stephen Serenelli  
Courtesy "City Lights" publication Sept. '93

Sgt. Peter Mesluk and Constable Brian Bonkowski of the Prince Albert Police proudly display their bike patrol equipment. The officers are preparing for another season of patrol through the Saskatchewan summer months.

These officers grace our front cover to help remind officers on the prairies that the Prince Albert Police Service will be hosting this year's Prairie Chiefs Conference Trade Show. Blue Line encourages all people involved in law enforcement to attend this trade fair and personally see the products and services they hear and read about throughout the year.

To help you along with your visit you will find in this issue information about the trade show along with some of the featured products. Blue Line Magazine will be there and we look forward to meeting you. See more details on Page 7.

Also in this issue you will find our usual mix of articles, information and news. Gary Miller will be presenting his third part of *The Greying Of The Police* and focuses on the utilization of older female officers. We are sure this article will stir up a little conversation in the station house.

We are happy to present part three of our series on Police Budgets. Also we have part two of an article about a computerized property management software being developed by Ottawa based Amtek Software that has definite police applications.

We are proud to present this issue to you and hope you get the most out of it. Again, and as always, we welcome your comments.



# You won't find a better partner anywhere in the world.

The choice of the U.S. military and thousands of law enforcement agencies, the 92F has set a standard for reliability and performance that has yet to be beaten. This record has been consistently proven through exhaustive tests and, where it really counts, in the field with our military forces. Available in two operating systems, the Model 92 (9mm) and 96 (.40 cal.) pistols deliver the firepower, safety and ergonomics to meet your needs. Given the choice, why not go with a seasoned pro? See your authorized Beretta dealer or contact Beretta U.S.A. Corp., 17601 Beretta Dr., Accokeek, MD 20607. (301) 283-2191.



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Volume 6 Number 5 - May 1994

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Blue Line Magazine is published monthly, September to June, by Blue Line Magazine Incorporated with a mailing address of:  
12A - 4981 Hwy. 7 East, Sta. 254, Markham, Ontario, L3R 1N1.

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Blue Line Magazine is an independent publication designed to entertain, educate and upgrade the skills of those involved in the law enforcement profession. It has no direct control from a law enforcement agency and its opinions and articles do not necessarily reflect the opinions of any government, police, or law enforcement agency.

Blue Line Magazine is printed in Canada  
By Pro Art Graphics

**- Member -**

International Association of Law Enforcement Planners  
Canadian Advertising Rates & Data  
Periodical Publishers Exchange  
International Police Association



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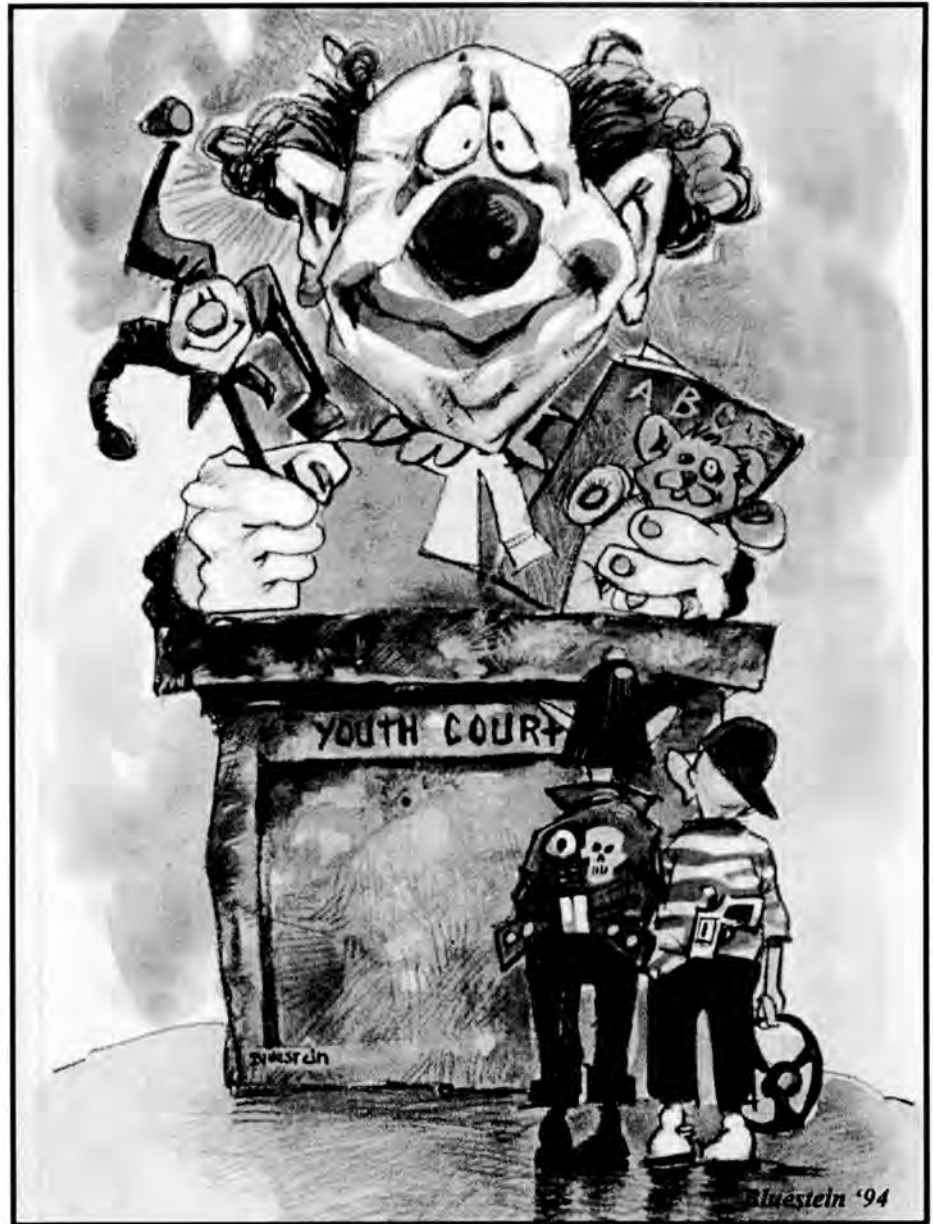
**P.P.E.**

ISSN #0847 8538

Canada Post Canadian Publications Mail  
Product Sales Agreement No. 176796

**Commentary:** Morley Lymburner

**What we need is a random act of intelligent thinking**



It certainly would be a relief if our legislators in Ottawa would take a reality break. In all the hubbub that is a part of everyday life in Canada's "Lala Land" you think someone could stand back and see the big picture of the Young Offender's Act.

We do not need to fine tune something that is broke beyond repair. Attempting to salvage "the essence" of something that stinks so bad is far from a random act of intelligent thinking.

The only thing that needs to be done is simply to scrap the whole thing. Identify the kid and the parents if need be. I can't think of a better way to make the parents more responsible because that is ultimately who the gag order is protecting. Mom and

dad do not want to be embarrassed by little Johnny's irrational and antisocial behaviour. In the grand scheme of things I doubt if any young person will be branded for very long if they learn from their screw-ups.

With regard to sentencing I see no problem whatsoever in keeping the same penalties as for adults. Leave the discretion to the judges as to how long the triple murdering 14 year-old should spend in jail. Leave it up to the parole boards and probation officers to determine when little Johnny should be released. They are just as incompetent at handling the adult criminals so they might as well introduce the kid to the real world while he is still young and impressionable.

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A pistol is a tool, pure and simple. And people don't buy pistols to pamper them.

That's why the durability of Glock firearms takes on a

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And that gives you far better accuracy, increased projectile velocity

and added strength. It is all but impossible to blow that barrel up.

You'll find hammer-forged rifling in the barrel. You get better accuracy, higher velocity and added strength.



special significance. And the reasons for that dura-

bility take on a special

importance in deciding whether

Glock is the pistol to buy.

There are very few parts in a Glock. So it follows, fewer parts

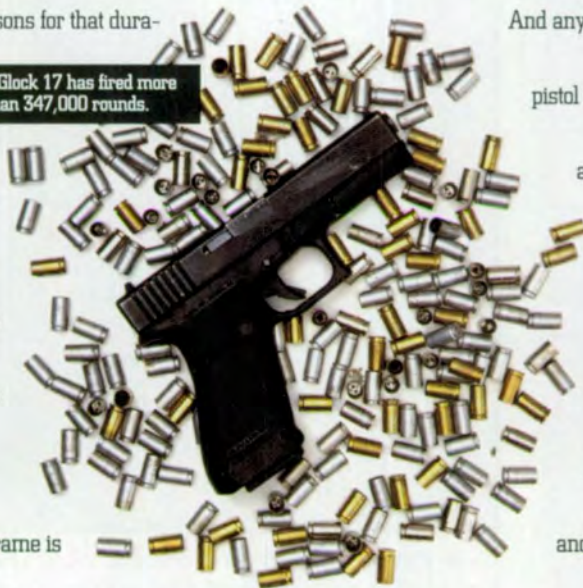
wear out or break. About those

parts that do exist: the polymer frame is

durable, lightweight and helps reduce recoil. It can't corrode.

Sweat and salt water have no effect whatsoever.

This Glock 17 has fired more than 347,000 rounds.



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and reassembled quickly with

one simple tool.

This is the complete Glock armorer's kit. It's all you need to break down and reassemble any Glock pistol.

All this engineering

and craftsmanship

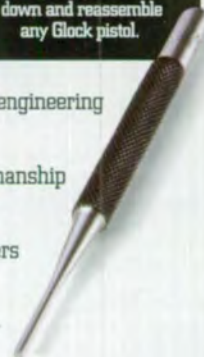
work together to assure Glock owners

that their Glocks will perform at pre-

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them. Even if it's the kind of mo-

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The Tenifer treatment on the steel slide is



virtually as hard and strong as a diamond.

The steel slide on a Glock is Tenifer treated. It can't rust.

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# You Are Invited!

## The Prairie Provinces Chiefs Of Police Association



In conjunction with their annual Conference  
Would like to invite you to attend their

# 1994 Trade Show



Hosted by the  
**Prince Albert City Police**  
Prince Albert, Saskatchewan  
**May 18 to 20, 1994**

At the Marlboro Inn

For details about the Trade Fair and Conference  
contact Chief Greg McCullagh at  
(306) 953-4240 or Fax (306) 764-0011

For further details about accomodation contact  
Wanda Carter at (306) 763-2643



Over 30 Exhibitors  
showing a wide variety  
of goods and services  
related directly to the  
law enforcement field

# Points Of Interest

## Prairie Provinces Chiefs Of Police Association Trade Show

### Motorola Canada Ltd.

Exhibit will feature some of the latest communications equipment from CRT consoles to the latest in portable and mobile radios.

### M D Charlton Co. Ltd

Complete law enforcement equipment specialist; exclusive Canadian distributor and certified training agency for ASP batons & defense technology corporation of America Chemical Munitions; Smith & Wesson products; Tex Shoemaker leather products; firearms simulator; Streamlight flashlights; and Canadian body armour.

See advertisement page 21

### R. Nicholls Distributors

Products on display will include Custom Eagle radar DSP processing; Custom Pro Laser speed detector with heads up display.

play. Also complete line of products by Federal Signal; Beretta; and Safariland holster and duty gear. On the road photo radar demonstrations will be given.

See advertisement page 14

### Mega Tech

The display will feature in car camera equipment.

### PADS Fitness Supplies

Featured will be confrontational simulation equipment such as the Macho "Redman" training suit.

See advertisement page 31

### Nissetowa

On display will be the intrusion detection system which is portable, wireless and built into a briefcase.

See advertisement page 26

### NINE-ONE-ONE Outerwear

This Canadian manufacturer will display their extensive line of outerwear including jackets, parkas, insulated pants, and bicycle wear.

See advertisement page 45

### Whelen Engineering Co.

On display will be a wide range of police vehicle accessories and emergency services equipment.

### Blue Line Magazine

Meet the publisher/Editor of the magazine or just come over and sit down and rest your feet a while. Swap war stories and make promises that neither will keep. While you're at it you can shoplift a free magazine and a pen. The Publisher also likes to collect patches and swap lapel pins so come prepared.

# PROUD HERITAGE ... ... BOLD DESTINY



As the date of the Prairie Chiefs Convention and Trade Fair rapidly approaches in Prince Albert, Saskatchewan, we at Blue Line Magazine felt it was necessary to give those of you attending an opportunity to obtain some background information on Prince Albert and the Prince Albert Police Department. To this end we assigned Staff Writer Blair McQuillan to seek out what information he could. The following is submitted with files from Stephen Serenelli - City Lights and Blue Line Magazine.



A note for trivia fans. Three prime ministers have represented Prince Albert in the House of Commons: Wilfrid Laurier, Mackenzie King and John Diefenbaker.

Named for Queen Victoria's consort, Prince Albert was founded in 1866 as a Presbyterian mission. Its charter changed dramatically with the selection of a route through the valley of northern Saskatchewan for the transcontinental railway. As a result Prince Albert grew rapidly. This was not to last, however, as the CPR finally chose a more southern route and boom turned to bust.

After the turn of the century the city attempted to harness the power of nearby La Colle Falls, expecting that the promise of cheap electric power would attract industry. This dream was never realized as the project brought Prince Albert on the verge of bankruptcy.

For forty years the city marked time. Thanks to resource development and the growth of tourism at Prince Albert National Park since 1945, the economy has revived.

Prince Albert Saskatchewan is home to 36,400 inhabitants. The majority of the population is native born and nearly half are British in origin. People from French, Ukrainian and German backgrounds also reside in Prince Albert.

The largest employer in the city is the Prince Albert Pulp Co. At peak production the mill employs up to 450 people. Another 500 are involved in the timber harvesting operations.

Today Prince Albert is recognized as the Gateway To The North and visitors are encouraged to call for further information at the Visitor's Information Centre (306) 764-6222.

Prince Albert is an experience that can only be appreciated by a visit. The entire community is reflected in the City's slogan... "Proud Heritage... Bold Destiny."

## A Communications and Cultural Focal Point

Prince Albert is served by two airlines, branches of the Canadian Pacific and Canadian National Railroads and a single bus line.

Broadcasting is a major industry for Prince Albert with one television station and two radio stations. The Radio Stations can be found on the AM dial at 900 kHz with transmission power of 10,000 watts and on the FM dial at 99.1 MHz and a transmission power of 100,000 watts.

Television station CKBI broadcasts on Channel five locally and has repeater broadcast stations in North Battleford, Nipawin, Greenwater, Big River, Spiritwood, Tisdale

and Alticane. It broadcasts with a transmission power of 100,000 watts and is a CBC affiliate.

A daily newspaper called the Prince Albert Daily Herald has served the community for the past 100 years and is proudly celebrating its centenary in 1994. The newspaper has an average daily circulation of 15,000 copies and is a member of the Thompson chain of publications.

City Lights is a relatively new publication and supplies the community and visitors with information on what is happening in the city for the up-coming month. For visitors to the city a copy of this magazine would probably be worthwhile. For details call Stephen Serenelli (306) 922-1831.

## Police Service

Those responsible for the protection of the beautiful city of Prince Albert and its collective population are the stalwart men and women of the Prince Albert Police Department. With 65 members in its force and 18 civilian employees, the Prince Albert police were responsible for roughly 30,000 calls in 1991. The members are divided up into four patrol platoons which also includes three communications operators assigned to each.

During the spring and summer of 1991, the Police Department was experiencing considerable public pressure to establish a higher "police" presence within the community, particularly the downtown core area. In that year a two man foot patrol was assigned to continually monitor activities in the core area of the city.

This foot patrol duty recently transformed into a bicycle patrol unit with a great deal of assistance from the community and local merchants to equip and outfit the officers. Last year the police force experienced a greater enhanced image with this more mobile and responsive unit.

To give some background information on the types of calls the force deals with here are the 1991 Criminal Code offences for Prince Albert.

The total number of Criminal Code





offences recorded in that year totalled 7,888 with the exception of traffic violations. This meant that there was a total of 121.35 crimes for every member of the force.

Property crimes in 1991 amounted to 2,927, while criminal violence came to a three year high of 695.

Other Criminal Code offences, including weapons offences, gambling and prostitution came to 4,266.

## Law Enforcement Big Part Of Local Heritage

In addition to the city police the region is also covered by a sizable detachment of the RCMP and various law enforcement officers help patrol the Prince Albert National Forest. A major penitentiary is also situated near this city.

In fact law enforcement has had such a history in Prince Albert the Rotary Club maintains a "Museum of Police and Corrections" on 2nd Ave West next to the Tourist Information Centre.

Opened in 1985 this museum was the original North West Mounted Police Guardroom constructed around 1887 when Prince Albert was still the capital of the North West Territories.

The Rotary Club provided the funding to move the Guardroom from its original location to the present site and for its restoration. The Club also gathered exhibits and looked after the initial setup before donating the museum to the City of Prince Albert.

Corrections have always played a major role in the history of Prince Albert and the many correctional institutions have provided some interesting items for viewing.

The RCMP and the Prince Albert City Police have also provided material including equipment, techniques, written and photographic documentation that traces law enforcement in the area from the early days to present times.

The Museum is open May to September, 10am to 8pm daily with free admission. Guided tours available and can be booked by calling (306) 922-3313.

Now that you have been briefed on the historical and current status of Prince Albert, we leave you to enjoy the Trade Fair of the Prairie Chiefs Convention and the friendly atmosphere of the prairies. This is a unique opportunity for anyone involved in law enforcement to view what's new and innovative to the profession. The publisher of Blue Line Magazine will be at the Trade Show at the Marlboro Inn and is looking forward to meeting you in Prince Albert.

## Excellent Role Models For The Community



R.G. Photographers, Prince Albert

An example of the impact bicycle patrol officers have made is reflected in an article appearing in Prince Albert's "City Lights", a local Arts & Entertainment magazine;

*"In Prince Albert...police officers on bicycles are somehow more approachable. A splendid example of a healthy lifestyle, these officers are also creating a new and caring*

*image for the police force. Each day they are actively involved with the public, talking to people, showing their equipment, while carrying out their normal police duties. Our police are providing excellent role models for children and adults in our community and should be commended!"*

Impressive indeed!



## Police Management in the '90s

The following is an edited version of a speech given to the Police Association of Ontario on February 28, 1994 by Ms. Susan Eng, Chair of the Metropolitan Toronto Police Services Board



In the policing context, accountability to the public means everything from police conduct to budget management. In the area of budgets for example, people want to know not only how much is spent but also where and for what purposes the police budget is used. Gone are the days when police boards could simply belly up to the bar and say, "I'll have another one please!"

People also want to know, and influence, how police resources are deployed, what priorities are being set and how well the police force is equipped to deal with their community safety concerns. It used to be that the community could be reassured with a police chief saying, "trust me". Now, the reply is just as likely to come back, "show me!"

### *Community policing as a tool for public accountability*

One of the ways to address this demand for public accountability has been the concept of community policing. I would not blame you for groaning; the term has been overused and vaguely defined. But, if the best way to show the community what we are doing is to have them participate in the decision making process, then police forces will have to radically change the way they are structured and managed.

The fundamental basis of community policing is that local communities and their service providers, of which the local police division is one, together decide on the policing priorities of their neighbourhood.

The front line officer then becomes the key player in the safety of his or her neighbourhood. He or she identifies the potential crime problems, works with other service agencies, elicits community support for crime prevention efforts and seeks their assistance in enforcing the law. In many ways, the front line officer becomes the "chief of his or her neighbourhood". Or in another sense, the "family cop"!

To do this effectively, there must be greater support for the front line officer more training, more resources, more responsibility but also more authority to carry out their

ideas. This requires obvious changes to the training curriculum but more importantly, decentralization of authority.

But police forces cannot expect to effectively serve our communities unless the people at the front lines have the resources to do their job.

### *Resources for Neighbourhood Policing*

The role of police managers is not to constantly be peering over the shoulders of front line personnel, nor to do their jobs for them. The role of police managers is to ensure that they have the necessary training, equipment and authority to carry out their responsibilities.

The transition to a more neighbourhood focused police service requires a coherent vision expressed throughout the organization and one which informs about all major decisions.

For example, there is no point declaring that you are supporting community policing when the first thing you cut in a budget crunch is the area foot patrol. Or, when the organization decides to buy a computer network, it must allow the front line people direct access to central information.

The new demands of neighbourhood policing require a new and real investment in the personnel of the organization. Training is an obvious element in that investment but just as important as good training is a safe and equitable working environment. This language is mostly used when we talk about preventing workplace harassment on the grounds of race, gender or sexual orientation. However, it applies to how all workers are treated in the organization, by each other and by management.

The new police manager must have state-of-the-art skills and competencies, skills that were not made available to them in the past. The organization must be prepared to seek out the best and the brightest, whether police officers or civilians and whether home grown or brought in laterally. And once there, managers must be prepared to continuously upgrade their skills and competence.

And most important of all, senior management must demonstrate that they are sincerely committed to the vision, even if it means limiting their own authority. Otherwise, too many challenges to traditional thinking by a front line officer could be a career limiting move.

### *Internal discipline system a barrier to progress*

This brings me to what I believe to be one of the major barriers to progress in policing, the internal discipline system. It has no parallel in the private sector. We are asking police officers to break down the barriers that have grown up between them and the public. We ask them to respond more sensitively to the increasingly diverse communities that we serve. They must deal with technological changes and international pressures. We want their education and training to be integrated with the broader education system so that they remain part of the communities that they serve. And then we subject them to a system of discipline that no one else faces.

We should ask ourselves: if there is a widening gap between the police culture and the broader society, is the military style of discipline one reason for that gap? Should we not instead be looking for ways to narrow or bridge that gap?

As a civilian, I have always been struck by the vast array of regulations that control, in minute detail the daily working, environment of the average police officer, and for which they may be disciplined. This makes the arena in which they operate so different from everyone else's. It bothers me to see highly trained, seasoned officers, treated like adolescents. They are good at their jobs, masters at what they do. But, they are subjected to a disciplinary system that treats them like foot soldiers.

In this day and age, is it still appropriate to use what is essentially a military style of discipline to shape the behaviour of a police force? Does it work anyway? Is it acceptable to the public who cannot be expected to understand or accept a military culture in the absence of a war time enemy?

And from a management point of view, why must it always be necessary to find fault or misconduct to dismiss an incompetent officer? The current law seems to say that an officer cannot be dismissed except through the disciplinary process.

I do not have an immediate answer, but I predict that as police officers take on more and more responsibility in their work and face increasingly more complex challenges, they will no longer tolerate a system that was conceived for another time!

### *Labour participation in management*

The final issue that I want to address is the growing interest in the participation of labour in management. A good example in the private sector is the 1991 buy-in to Algoma Steel by the local steelworkers union. Not only did the workers get seats at the board

table, they virtually dominate the board. Out of a 13 member board of directors, 4 are appointed directly by the union, 7 must be approved by the union, one person is appointed by management and one director is the CEO.

More important, there is direct worker involvement in all major decisions of the corporation, including training programs and introduction of new technology. It was a good result for the company and for the workers. Algoma recently reported a \$7 million profit, its first since the late '80s and a big improvement over the \$700 million loss posted a few short years ago.

For the workers, they gave up a wage concession of \$3.00 an hour but saw their shares grow from the 25¢ they invested to over \$20 today.

Among the more progressive private sector unions, the prevailing mood is beginning to shift from confrontational picket line values to power sharing. As one union leader put it, "Management is too important to be left to managers."

Is this possible in the policing context? Perhaps the better question is whether we can afford *not* to involve workers in decisions that affect their work lives any longer. This presents a real challenge to both police association leaders and police managers. It is easier to be adversarial and claim some moral high ground than it is to engage in real power sharing. There is a sharing of responsibility too. It requires a well educated and informed work force, sophisticated union leadership and enlightened police managers.

### **The New Police Leadership**

All of these trends, whether for:

- more public accountability,
  - neighbourhood focused priorities,
  - an increased role of the front line officer,
  - flattening of the management structure, and
  - formal involvement of the police association in decision making;
- all point to an irresistible shift in power from the centre.

The command and control ethic that still governs most police forces will have to give way to a much more participatory environment.

The modern police chief, the chief executive in this new, and more demanding, environment, will need not only new skills and competence, such as management experience and higher education but also attitudes and values that will foster cooperation, initiative and creativity.

Tomorrow's police leaders will be selected for their vision, integrity, courage, values and personal sense of security. Long

and distinguished police service will be relevant but not determinative.

### **Role of the police services board**

With this push away from the centre, what remains of the role of the police services board? Ironically this change may very well rehabilitate the original mandate of the board.

When Sir Robert Peel created the modern day police force, he had to assure the House of Commons that there would be adequate checks and balances. The creation of the civilian board of commissioners was meant to fulfil that role.

The public, or the community, has put into the hands of the police force, the responsibility for their safety. But, the community also expects that those services will be delivered in accordance with their values and expectations. In this way, the board, on behalf of the police force, becomes a guardian of the public trust. And this cause is best served if everyone in the organization sees their own role in this fashion.

The organization must:

- set overall goals and objectives and standards of behaviour that reflect community values and expectations,
- commit to a model of policing that ensures real community input and direct participation by front line personnel,
- ensure that all budget and management decisions are consistent with that model,
- eliminate outmoded discipline systems that rob people of their incentive, and
- ensure that everyone, senior executives included, is held accountable for their performance and furtherance of the corporate goals.

There is no magic as to who should or should not perform that job. Anyone with the skills and inclination to operate at the policy making and governance level should have the chance to participate. And that includes front line personnel or their associations.

The workplace of the future is one in which all jobs are valued equally, where no one has the monopoly on decision making, where all workers are treated fairly and where worker and manager share the common cause of excellence in the service of the public. Police forces can lead the way.

This is a vital leadership challenge for all who are involved in policing: police officers still remain, for the vast majority of the public, the physical embodiment of society's values. Not only are we measured by what we provide but we are also measured by how well we treat the people we govern and the people we serve.

This is a challenge that police boards, police managers and police associations are well-placed to meet.

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# The Greying of the Blue

## Is There a Place for the Mature Female Police Officer?

By Gary Miller

Conclusion of 3 part series



As police forces age, in keeping with the rest of the Canadian population trend, their female component, while never large, has similarly matured. Though unfortunate for equity requirements, the number of younger females lost to attrition has always been higher than it has been among males. Some argue that the higher attrition rate is entirely due to systemic discrimination, and while this may contribute, it certainly isn't the whole story.

In spite of Herculean efforts on the part of my own police force, Metro Toronto, females still make up a disappointing 9.6% of the total uniform contingent, a far cry from the 51% mandated by equity laws. Some police forces have a higher percentage of females, (for instance Sault Ste. Marie Ontario boasts 20%) but the average female representation across the country stubbornly remains mired at around the 10% mark. This is the baffling reality that police services face today.

Buffeted by threatening equity laws and well organized, politically powerful feminist groups demanding an end to "male dominance", you may be sure that all police forces are trying harder than ever to balance the numbers. But, some are meeting with very limited success.

### *Is the biological clock a realistic reason*

Clearly, a career in policing is not uppermost in most women's minds. Equity requirements mean that every police force and other trades and professions all compete for women's attention. Not surprisingly, with all the conflicting pressures of city life, a job on Metro Toronto Police for

most women is not exactly a sought-after plum. In fact, there are dark suspicions that other agencies have conducted "raids" to lure away our women workers.

Even when hired, women are far more likely than men to leave police service after a shorter period of time. Possibly, women are more realistic than men in assessing life's priorities. Women who wish, for their own good reasons, to return to the home full time either for the purposes of caring for, raising or starting a family take with them far less baggage with respect to "retiring" to the home front than do men. It is looked upon as a redefining of their role.

It is difficult to determine exactly what value to place on the "biological clock" sometimes of concern to "women of a certain age" who wish to have children and will abandon a career to do so.

Is this just a need imposed externally by a supposedly male dominated society upon a woman or have some women a real physiological requirement for mothering and nurturing in their younger years which comes from within? Is the viewing of women as the central and essential family linch pin just a male plot to keep females oppressed and disempowered (or, as those from another age crudely put it: barefoot and pregnant)?

I am posing the question, not providing the answer. Activists within the women's movement have succeeded, in many jurisdictions in pressing into law the requirement that employers give mothers the right to participate fully in job opportunities and advancements while still being allowed

the freedom to procreate as fully as they may wish.

Support systems such as full government paid child care are more and more being introduced by legislatures to accommodate the working mother. All of these measures enforce the power of the state over that of the family. Is this a reasonable tradeoff?

### *The Male Backlash*

Work organizations must by law extend paid pregnancy leaves, and then further leaves of absence, all the while keeping positions open for the pregnant workers to return to, at some period after giving birth. This is creating resentment towards women from those fellow workers and supervisors who remain behind to take up the slack.

One senior female officer on the Metro Toronto Police Force observed that lengthy pregnancy leave has generated a degree of hostility she has never before seen amongst the other force members. They must "cover over" for their frequently absent female associates while they are on their prolonged special leaves. Some of this resentment is understandable since police services are not allowed to replace the absented women with additional hiring.

It is not unusual to see one police platoon of, say, 30 people reduced more or less on a permanent ongoing basis to 25 or less while the female members draw their generous pregnancy leave. A few female constables, either by chance or judicious timing, roll these absent months into years when they are home more often than they are at work as their families grow.

By maximizing the framework of the allowable times off, the female worker's long and sometimes not infrequent pregnancy absences inadvertently contributes to frustration and low morale amongst the remaining workers, cause difficulty in efficient unit planning, tension and chronic understaffing in her unit. This is one of the significant challenges facing today's employers.

Often, after taking advantage of the full measure of legally permitted pregnancy and child care leave, the female police officer will resign anyway, making the saving of a spot for her on the work roster academic at best, and an even more pointless imposition on her fellow workers at worst.

Of course, men may apply for similar leave following the birth of their children. This concession was given to mute the outcry at the implicit unfairness of the extended female leaves. Whether it is for women or men, these prolonged manda

tory leave periods do not contribute to the overall efficient running of their organization and are bound to add to the cost of delivering the services or products of the organization to the public.

The appeal put out to females in the community may have to allow women to put community interest ahead of family interest, because, for most of us, one interest cannot be served without some cost to the other. Many women will continue to put family interests first, in spite of the lure of greater monetary rewards of a job in the community.

However, the challenge for police forces throughout Canada will be to find a way to attract new women to policing, to keep women they have attracted, and to provide them with incentives to return after they may have left permanently to have families of their own. In order to fulfill the employment equity requirements set out by government, sometime in the near future, women will be required to make up better than half the numbers of every police service in the land.

So, the challenge is clear. But what is the methodology?

### *In Praise of Older Women*

Perhaps we have been searching in all the wrong places. Once a woman has passed the child bearing years, or, dare I say it, exercised her option NOT to have a family, she still may have 15, 20, perhaps as many as 25 productive career years left to devote to the work place. It is not unrealistic to assume that many such women may look favourably upon a career in policing.

Indeed, in those middle years, a woman may be only too happy to immerse herself in a challenging and demanding career of service to her community. Many women believe that only after this time are they truly liberated to devote their lives to a fulfilling profession or purpose. These are perhaps the women whom police services should be targeting more intensely.

That is not to say the door can or should be closed to younger female applicants. But the risks must be balanced and weighed with perhaps a more critical eye to budgets and cost efficiency.

It is my firm belief that the continuing wage disparity alleged between men and women owes far more to biology and far less to so called systemic discrimination than we have been led to believe. Statistics have shown that, unmarried childless women who enter the work force when young, with the same educational qualifications as their male counterparts, and who remain in the workforce throughout their

entire working life, achieve identically to men.

It is the career interruptions, sometimes numerous and lengthy which stunt most women's advancement and earning power. It is certainly not that they are less intelligent, capable or interested. One may assume that there is an additional cost to women in having one or more children, a cost which is not similarly borne by a man. Can we successfully legislate this disadvantage away through social engineering, as governments are trying to do? Frankly, I doubt it.

But, in our quest for more female police officers, we can shift our focus onto those women who have already raised a family or have chosen not to have children. Many good, wise, noble women fit this category, unencumbered as they are with the time consuming demands of mothering and nurturing small, adolescent or pubescent children, a huge investment of one's time and energy.

While not closing the door to any qualified women, in the gentle words of our employment equity gurus, perhaps such women, as those beyond the child bearing years but still able and eager to serve, should be "particularly encouraged" to join such a unique and worthwhile public service as policing.

### *Maturity and determination*

Looking again at my own work place, I recently spoke with a female police constable whose unique career path led her to be the oldest female police officer ever hired by Metro Toronto. Fortunately, she is not overly sensitive at this appellation and in fact is rather proud of her accomplishment. So she should be!

Police Constable Brenda Thistle hired on to the Metro force at the age of 47. A divorcee with no children, Brenda came from a background in nursing where she was an R.N.A. for a number of years. She is an example to others as a person who stayed focused on her dream to become a police constable.

Brenda had for years wanted to join the police force but was discouraged by being told she was too short, too thin and finally, too old. However she continued to pursue her interest in policing by joining the auxiliary police. She at last got her foot in the door by being hired on as a civilian police employee.

There she quickly excelled as a divisional clerk in a busy, crime ridden downtown division and then went on to the summons bureau. Then she spent 5 grueling years as a police radio dispatcher. Aware that the climate for hiring was chang-

ing in favour of women, Brenda renewed her interest in joining as a police constable.

She heard that Jean Boyd, recently retired Deputy Chief of Metro Police had also had difficulty in joining. Ms Boyd had tried 4 or 5 times to join the force but was turned down because of her weight.

Brenda worked methodically for a year with physical training instructor Bob Burniston at the Police College to meet the physical performance requirements. She continued her auxiliary work and as such was documented favourably for some outstanding investigative work she did by one senior constable she was teamed with.

At last, Brenda passed all the tests and was hired on as a constable in 1990. Today Brenda is a valued member of the 41 Division Community Foot office in the City of Scarborough. Brenda's ultimate goal is to become an accident reconstructionist with the police traffic unit. I have no doubt that she will succeed. She is an achiever and at the same time a good team player.

Fair minded and professional, Brenda makes no claims of sexual harassment from her co-workers and states that almost every one of her workmates is similarly professional. Brenda's only niggle (we all have at least one) is that occasionally the senior officers treat the PC's not as adults but as children. And when you treat adults as children, you may not get back what you intended.

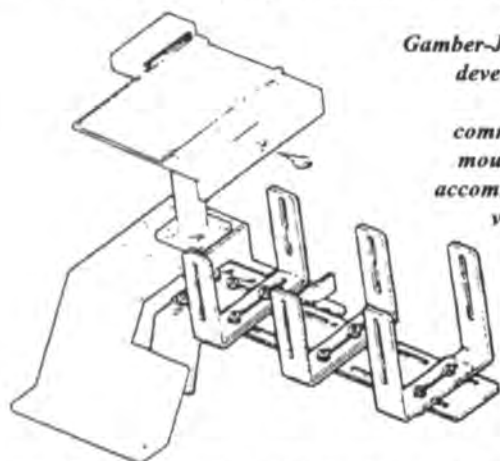
PC Thistle's ethic is clearly stated when she said to me, "I have no patience with anyone who hides behind their gender. If you screw up, accept the blame and get on with it."

There are many other Brendas out there, eager to serve their communities and willing to undergo the risks and rigors faced by all front line police officers. Thousands in this untapped and valuable group of mature women, provided they qualified, would be given a new sense of worth, and I have no doubt, could rise magnificently to the occasion.

Combining the recruitment of mature policewomen with the hiring back on a part time basis of trained, experienced policewomen who have left for family reasons makes sense. Allowing the former constables a wide latitude to work the times and number of hours that best fit their home situations, could increase the presence of female police officers dramatically in a relatively short space of time.

Is there a place for the mature female police constable? We may have hit the motherlode in righting the shocking disparity of females on our police forces. Shouldn't we try it?

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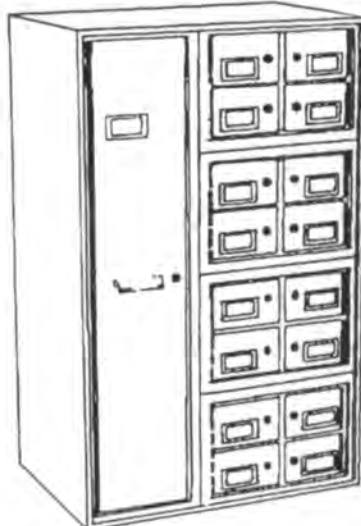
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# Style Can Combine With Functionality and Uniformity

Victoria Jones of Barrie, Ontario, recently added another line of custom dresses to her small company, "Ribbon and Lace."

Originally a custom bridal gown and bridesmaid dress shop, it took an interesting turn in 1993 when a local expectant female police officer approached her for a maternity uniform outfit. (Networking is helped along somewhat when your other half is a Constable with the same police force!).

The problem for the mother-to-be was, first, finding a quality police maternity dress or jumper for a good price and, second, one which did not resemble a tent or potato sack with holes for the legs and arms. The situation was a challenging one, however, Victoria set out to design several maternity outfits which became functional, stylish, professional in appearance, and very reasonably priced.

Surveys from several south and central Ontario police women helped create a maternity uniform line which would surpass old baggy smocks. As well, in the past, these smocks were also made by the same tailors who made trousers and tunics, not by dress makers.

The end result evolved into three maternity uniform styles:

- A Scoop Neck Smock (top right)
- B Scoop Neck Jumper (bottom right)
- C V-Neck Smock (below)

(All styles available in black & Navy blue)

All styles have built-in pleats to compensate for normal changes in size as pregnancy progresses. This enables the expectant officer to wear the maternity uniform until pregnancy leave arrives.

The prices are as attractive as the styles themselves, starting from \$89.00 plus applicable taxes and shipping.

Ribbon and Lace is putting the final touches on a flyer which should be available by summer 1994. This will include information, photos of all three styles, sizing instructions, and an order form. If you wish to get more information on the products, please call or write;

Victoria Jones - Ribbon and Lace  
20 Wynes Road, Barrie, Ontario L4N 6T6  
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# Line-up Identification

## Recent Decisions Create Investigative Advantages

By Gino Arcaro

Many investigative means are available to police officers to prove the identity of an offender including confessions, fingerprints, a witness identifying an accused person in the dock at a trial, and line-ups.

Recent court decisions have impacted line-up identifications and have created certain investigative advantages for police officers.

**Evidentiary value:** An eyewitness's identification of an accused person is an opinion. Identification, during testimony, of an accused person in the prisoner's dock at a trial may have diminished evidentiary value if the witness is unable to explain facts that form the basis of the opinion.

Numerous factors affect the evidentiary value of identification opinion: duration of observation; the length of time between observation and identification; and the existence or absence of previous familiarity with the accused person, and specific physical features that a witness may describe.

**Line-up definition:** A properly conducted line-up is a piece of evidence that has strong evidentiary value, capable of verifying an eyewitness's facial recognition of an offender. It is a means of preserving evidence that could become untrustworthy with the lapse of time.

**Requirement to conduct a line-up:** Despite the advantages that a line-up presents, there is no requirement to conduct one. A witness who sees a suspect commit an offence and does not lose sight of the suspect until police arrive, does not require a line-up presentation if the witness identifies the suspect to police at the scene.

**Types of line-ups:** The three types of line-ups are live, photo, and video.

### Live Line-up:

An accused person has no legal obligation to participate in a line-up and cannot be compelled to do so without lawful consent. An accused has the right to consult with a lawyer before a line-up participation and to be informed of the consequences of a refusal to participate. Identification evidence has been excluded where an accused agreed to participate in a line-up without the benefit of legal advice.

### Photo line-up:

A proper photo line-up must be unbiased and non-prejudicial to the accused person. The Ontario Court of Appeal, in *R. v. Smierciuk* (1946), created the following guideline. In circumstances where a witness has had no prior knowledge of an accused and is unfamiliar with the accused's appearance, the witness's facial recognition has strong evidentiary value if no direct or indirect suggestion, assistance or bias occurred and the witness had absolute independence and freedom of judgment.

Examples of a biased, prejudicial identification are: (i) submitting an accused person alone, after arrest, for witness viewing, and (ii) allowing a witness to view a single photograph of an accused before a photo line-up is conducted.

A single viewing of a photo significantly reduces the evidentiary value of a witness's identification because a risk exists that the face seen in the single photo may become stamped in the witness's memory, rather than the accused's face seen during the commission of the offence. Recent clinical studies have corroborated this risk.

*R. v. Biddle* (1993) 84 C.C.C. (3d) p430 (Ont. C.A.)

A single photo viewing before a photo line-up did not eliminate an eyewitness's identification in this recent case. The circumstances were as follows. A woman was attacked in an underground parking lot, between 10:00 pm. and 10:30 pm. She saw the offender from "head to foot" for a "couple of seconds" before the attack. She described the suspect to police within 30 minutes of the offence. The suspect's description included a moustache and beard.

A person with a moustache and short beard was arrested three hours after the offence.

Another officer saw the accused person at the police station and remembered seeing the accused in the crime scene vicinity about one hour after the offence occurred. The accused was not stopped at the time because the officer believed that the accused did not match the description given by the complainant. This officer believed that the wrong person had been arrested. Subsequently, he attended at the hospital and presented a single photo of the accused to the victim. The photo was a black and white passport picture, taken six months earlier. It showed no moustache or beard.

The victim immediately made a positive facial recognition. One month later, a photo line-up was presented to the complainant.

The line-up consisted of 12 identically shaped photos showing front facial views of 12 white adult males including the accused. All were of similar age and all had a beard and moustache. The complainant selected the accused's photo, stating that no doubt existed about the facial recognition. The accused was convicted and made an appeal.

The Ontario Court of Appeal upheld the conviction and ruled the following:

the line-up was fair

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- although the prior single photo viewing weakened the photo line-up identification, it did not make the identification unreasonable or valueless.
- this judgment was predicated on the sufficient difference between the single passport photo and the accused's photo used in the line up.
- additionally, circumstantial evidence existed that incriminated the accused which, combined with the photo line-up identification was sufficient to convict.

An appeal has been made to the Supreme Court of Canada.

*R. v. Dilling (1993) 84 C.C.C. (3d) p325 (B.C.C.A.)*

In this case, the issue was the admissibility of a Polaroid photo of an accused, taken by a police officer in public without the accused's consent, for the purpose of using the photo to refresh memory to identify the accused at the trial.

The circumstances were as follows. The accused was arrested after he attempted to communicate with an undercover police officer for the purpose of obtaining sexual services of a prostitute. The accused was detained for about 10 minutes in a public place and was released by means of an appearance notice.

During detention, an officer took a Polaroid photo of the accused, without the accused's consent.

At the trial, an officer identified the accused and testified that she had looked at the photograph, which had been attached to her notes, to refresh her memory. The photo was ruled to be admissible and the accused was convicted.

The accused appealed, seeking exclusion of the photo under sec. 24(2) Charter, on the basis of sec. 7, 8, 10(a) and 10(b) Charter violations.

The British Columbia Court of Appeal dismissed the appeal for the following reasons:

- the sole purpose of the photo was to preserve identification. It merely recorded the officer's observations.
- a person's expectation of privacy diminishes when engaging in this type of conduct in public.
- this procedure was not similar to a line-up participation.
- the police had found the accused committing the offence and had a statutory duty to establish identity and to preserve identification. The photo represented a means of refreshing memory.
- a photo, under these circumstances may be taken without the accused's consent. Police officers have no obligation to inform the accused of an intention to

take the photo.

- the taking of the photo was a seizure and the seizure was reasonable.
- the police have no obligation to give a separate right to counsel before taking the photo.

In summary, taking an unposed photo of an accused is an appropriate, reasonable method to preserve evidence of identity in less serious offences.

#### **Video Line-up:**

*R.v. Parsons (1993) 84 C.C.C. (3d) p226 (ONT. C.A.)*

An Ontario Court of appeal ruling *R. v. Parsons (1993)*, created certain investigative advantages regarding video line-ups. The circumstances were as follows.

The accused and three accomplices were arrested for robbery. Afterward, the accused refused to consent to participation in a live line-up, on the advice of counsel. Subsequently, the police video-taped the accused without his knowledge and consent, while he walked down a hallway. Twelve other people were video-taped separately, including the 3 accomplices and 9 other persons, not related to the offence. One tape was made, composed of the consecutive individual tapes, that was

45 minutes in duration.

The tape was viewed by witnesses and the accused was facially recognized. At the trial, the tape was ruled to be fair and was admissible; the accused was convicted. He appealed to the Ontario Court of Appeal, seeking exclusion of the tape under sec. 24(2) Charter, on the grounds of a sec. 7 Charter violation.

The court dismissed the appeal, confirming the video-tape's admissibility for the following reasons:

- and accused's refusal to participate in a live line-up does not prevent the police from using alternative means to identify, such as a video line-up.
- an accused may be video-taped without the accused's consent.
- video-tapes are better than photo line-ups because it affords witnesses the opportunity to view body movements.
- recording facial or bodily features does not violate self-incrimination rules.

The use of video is legal and is an acceptable investigative aid.

Gino Arcaro is a Professor of Law Enforcement at Niagara College and the author of *Formulation of Reasonable Grounds and Impaired Driving - Forming Reasonable Grounds*.

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# Running For All The Right Reasons

By Tracy Gridley  
Assistant Director, Ontario Law Enforcement Torch Run

The first Law Enforcement Torch Run was held in 1981 in Wichita, Kansas as the personal project of a local Chief of Police, Richard LaMunyon who wanted to support Special Olympics in his community. He conceived the idea of police officers running in support of Special Olympians with monetary sponsorship from community members. The torch completed the picture, making a powerful visual link with the Olympics. From this humble beginning, the Torch Run has grown to the point where today this event runs in support of Special Olympics programs which exist in many countries around the world. Internationally last year, over 75 Torch Runs were held in 17 countries with over 60,000 law enforcement officers running over 54,000 miles raising more than \$7 million to support sport, fitness and recreation programs for persons with a mental handicap. Since 1981, the Law Enforcement Torch Run has earned more than \$25 million for Special Olympics worldwide, making it the largest grassroots contributor in the history of Special Olympics.

Here in Canada, the success of the Torch Run has been made possible by the continued support of the Canadian Association of Chiefs of Police (C.A.C.P.), the provincial associations of Chiefs of Police, the individual Torch Run coordinators and the 11,000 law enforcement personnel who carry the "Flame of Hope".

Lorne White, a constable with Metropolitan Toronto Police Service together with the Ontario Association of Chiefs of Police started a Torch Relay in 1987 with 1,100 law enforcement personnel participating. The run raised \$100,000.00 for Ontario Special Olympics. Other provinces adopted the Torch Run with commendable enthusiasm and today, there are nine individual Torch Run's in Canada hoping to raise over \$1.5 million. Lorne White is also the Chairman of the International Torch Run Council and Chairman of the International Association of Chiefs of Police (I.A.C.P.) Torch Run committee. The council is responsible for overseeing the effective management, direction and mission of the Law Enforcement Torch Run consistent with policies of its parent organizations, Special Olympics International and the I.A.C.P. At the most recent International Law Enforcement Torch Run Conference held in Princeton, New Jersey, Constable Peter Bakker of the Chatham (Ontario) Police Service was elected Canadian Regional Coordinator. In this position, he acts as a liaison between the International Council and the Canadian provincial Torch Runs.

The Torch Run is a cross province relay involving thousands of law enforce-

ment personnel from communities across the country. Designated routes are established in each province and the police and law enforcement agencies existing along each route participate. In some provinces

a runner membership exists giving them a t-shirt and/or pin. Donations are collected and receipt books are provided for issuing the necessary receipts. Registration fees and corporate sponsors cover all operating costs generated during the runs. With this in mind, all monies raised by the law enforcement personnel benefits Special Olympics. These funds are directed into program support, expenses for athletes

## Cross-Country

**LAW ENFORCEMENT TORCH RUN**

**Special Olympics**

**Canadian Regional Co-ordinator**  
Constable Peter Bakker  
(519) 351-8056.

**British Columbia**  
June 1-30

Over 1 000 peace officers will carry the torch supporting 50 communities in which there are Special Olympics programs existing. Over 3 000 km will be covered and hope to raise up to \$150 000. Contact is Phil Crosby-Jones (604) 222-7272.

**Alberta**  
Final Leg Event Day  
June 4 Torch Run - June 12 (tentative)

The Wild Rose Province is expecting 900 officers to cover 1 000 km with expectations to surpass their 1993 fundraising goals. Contact is Bob Lepage (403) 421-3322.

**Saskatchewan**  
June 13-17

Over 1 500 km will be the goal for 1994 with over 900 officers carrying the "Flame of Hope". As in Alberta, the fundraising goals are to surpass 1993. Contact is David Hoeft (306) 780-5574.

**Manitoba**  
June 7-10

Torch Run will end at the Variety Summer Games. Organizers hope to increase participation between the law enforcement community and their corporate partner, Manitoba Telephone Systems. Runner participation in 1993 was over 1 500 with 1994 expecting the same number. Fundraising activities are on the increase with hopes of surpassing the 1993 donation of over \$180 000 to the Manitoba Special Olympics. Contact is Inspector Claude Chapman (204) 983-5346.

attending games, training workshops/conferences and materials such as brochures, posters etc.

The Law Enforcement Torch Run has three objectives:

1. To increase public awareness of Special Olympics.
2. To raise funds for Special Olympics.
3. To create a sense of commitment with the local law enforcement agency and their dedication to the community and the Special Olympics programs existing in that community.

The highlight of the Torch Run is the "Final Leg". This involves law enforcement personnel carrying the torch into the opening ceremonies of a Special Olympics Games. On July 13, 1994, Halifax, Nova Scotia will host the Canadian Special Olympics National Summer Games. Law enforcement personnel from across the country will be invited to join a special Atlantic Run to carry the torch into opening ceremonies. The torch is passed to a special olympian as the official opening of the Games. This emotionally exciting event takes place in many provinces in which a provincial game is being held. It is an experience to be remembered!

Any person involved in law enforcement is encouraged to get involved. You do not have to be a runner! Please contact your provincial law enforcement coordinator and join the many thousands of law enforcement personnel to support Special Olympics in Canada.

## Atlantic Run Routes For National Summer Games

**June 16-25**

Torch to be carried through Newfoundland

**June 26**

Torch will be passed from Sydney, Nova Scotia

**June 27**

Torch will be driven to Picto and travel on ferry to PEI

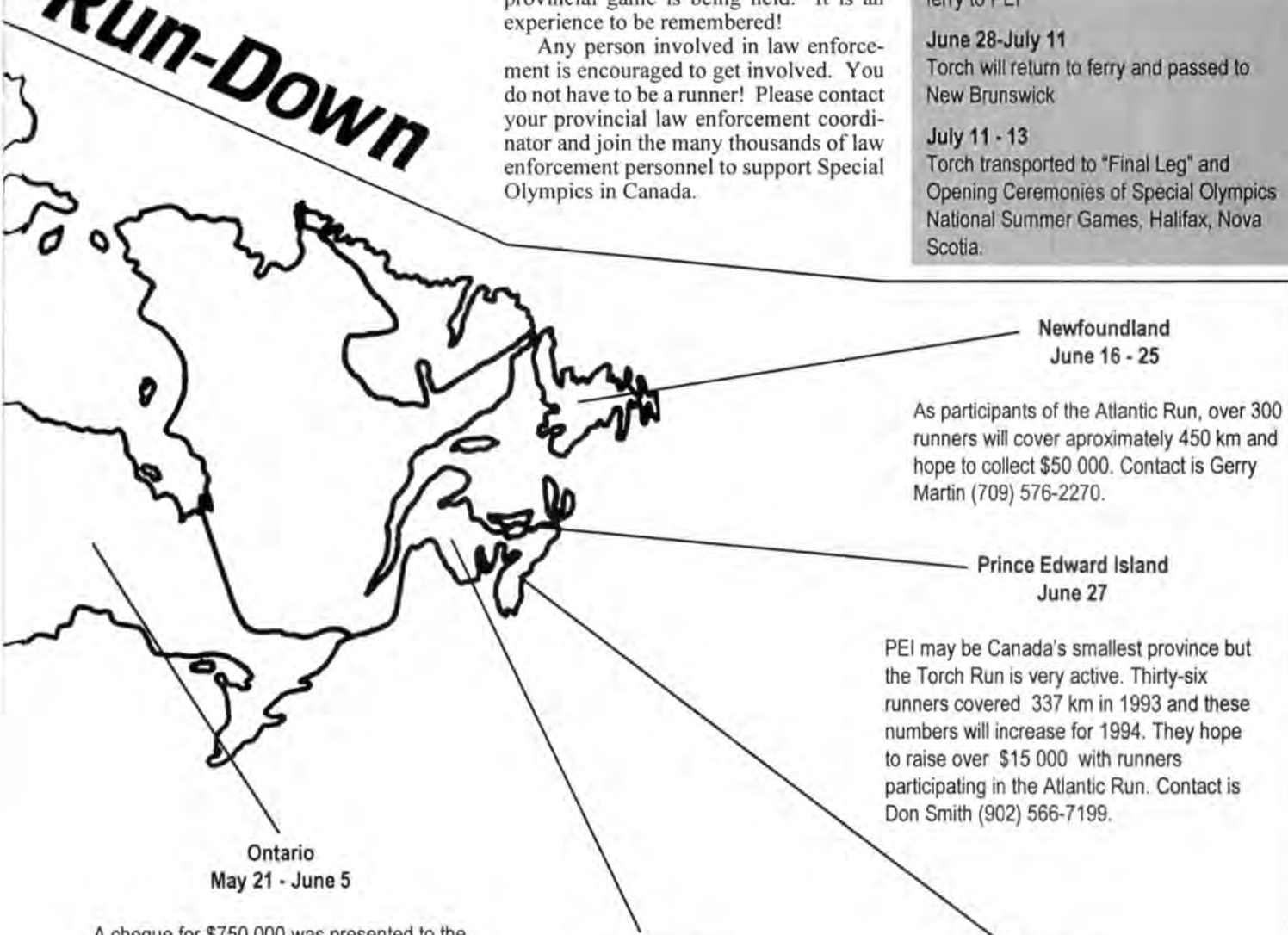
**June 28-July 11**

Torch will return to ferry and passed to New Brunswick

**July 11 - 13**

Torch transported to "Final Leg" and Opening Ceremonies of Special Olympics National Summer Games, Halifax, Nova Scotia.

# Run-Down



**Newfoundland  
June 16 - 25**

As participants of the Atlantic Run, over 300 runners will cover approximately 450 km and hope to collect \$50 000. Contact is Gerry Martin (709) 576-2270.

**Prince Edward Island  
June 27**

PEI may be Canada's smallest province but the Torch Run is very active. Thirty-six runners covered 337 km in 1993 and these numbers will increase for 1994. They hope to raise over \$15 000 with runners participating in the Atlantic Run. Contact is Don Smith (902) 566-7199.

**Ontario  
May 21 - June 5**

A cheque for \$750 000 was presented to the Ontario Special Olympics at the Ontario Association of Chiefs of Police Conference in June 1993. Over 7 000 law enforcement personnel will cover 8 000 km in hopes of building on the 1993 goal. The official Torch Run "kick-off" carries the torch into opening ceremonies of the Provincial Spring Games in Hamilton with the "final-leg" in Barrie on June 5th. The Third Annual Law Enforcement Sports Day for Special Olympics will return to Molson Park, Barrie on June 5th. Contact is Constable Lorne White (416) 324-0515.

**New Brunswick  
June 28 - July 11**

The Atlantic provinces hopes to attract over 500 runners and raise over \$40 000 for the Special Olympics. Torch Runners will take part in the Atlantic Run in July as part of the Canadian Special Olympics National Summer Games. Contact is Adrian Tompkins (506) 857-2400.

**Nova Scotia  
July 11 - 13**

Torch Run will officially open National Summer Games in Halifax. As host province of the Canadian Special Olympics National Summer Games, over 200 runners representing approximately 30 agencies will run over 1 200 km promoting both the Torch Run and the Games. It is expected that about 100 runners will run in the Opening Cerimonies on July 13th. Contact is Phil Drake (902) 426-7075.

## Your Personal Work Environment



Tom Rataj - Technology Editor

The great outdoors environment is as big an issue as the great indoors environment. Indoor air quality and other health hazards lurk within your facilities. Your office equipment can be the source of much of the poor air quality while radiation emitted by your computer monitor might cause cancer.

The health issues surrounding exposure to the radiation produced by computer screens seem to have no consensus even within the computer industry. Nevertheless the Swedish government passed the strict MPR 11 certification standards for monitors about a year ago, and at this point most major monitor manufacturers are complying or planning to. When buying monitors check for this certification.

Most laser printers produce ozone as a by-product of normal operation. Special ozone filters are built in to control this, but they may become dirty and need to be changed. Check with your service person.

### RECOMMENDATIONS

For overall energy efficiency, share your technological resources by, for example, networking one printer with several PCs. All the equipment exists to do this cheaply and reliably. Not only do you save money by buying one printer, instead of two or three, but in the long run the savings in electricity alone will pay for the equipment needed to network the PCs.

Consider buying a data-fax modem

with fax software to handle all your fax chores. These typically cost under \$500 complete (for a top quality package), and in the long run you save fax paper, electricity, service and supply costs, and desk space for a stand-alone fax machine.

Explore recycling programs that pay you for your garbage, or negotiate supply contracts that stipulate environmental conditions.

### INFORMATION SOURCES

For recycling information, one of the best places to start is your local municipal recycling program. They have a wealth of knowledge that is available free, and depending on who you are they can even come out to help you set up an efficient and effective program.

Talk to your local hydroelectric commission or public utilities commission for energy saving solutions. Many have power saving and incentive programs in effect that can help you save a bundle, without forgoing anything.

While you're at it with your office equipment, why not tackle the lighting in the office and around the building? The widespread availability of energy efficient lighting at new lower pricing, coupled with rebates from the manufacturers and the provincial hydro corporation can quickly save you a bundle.

### KEEPING PACE

As mentioned earlier, this isn't just about being trendy or following the latest

fad, this is about being a good corporate citizen and saving money in the process. Don't forget the positive media mileage you can get out of becoming a power saving, environmentally aware organization. Every body else is doing it so why not you! It not only looks good to the public, but if we can show how the savings were diverted into programs that provide better service to the public then we can't lose.

All that fancy office equipment also becomes history at some point. Remember that nice new 286 you bought 5 years ago? It was the machine in the office. Now it's 40mb hard drive is jammed to the spindle, the EGA monitor seems fuzzy, and it's so-o-o- slow! As used equipment you might get \$500 on a good day. Even though it still works fine most of the time, it just doesn't run that new software, so it's got to go. Where, you ask? Try selling it off or donating it to a school or other organization that could really use it instead of the old thump-o-matic (typewriter). Another thought to remember is Blue Line's classified pages are free to law enforcement agencies. How about a free ad to move along toward upgrading.

### HYDRO & ENERGY EFFICIENCY

Line'em up at the trough. All those high-tech wonders, PCs, printers, photocopiers, fax machines and the like are actually power hogs. According to recent trade publications, office PCs represent the largest growing sector of energy using equipment in the commercial environment.

A typical PC consumes between 75 and 100 watts of power under normal operation, and if left on 24 hours all year uses as much or more power than a refrigerator.

Fortunately this hasn't gone unnoticed, and all major manufacturers are working towards more energy efficient equipment. This is partially because of the massive increases in lap-top and portable computer market share. Energy usage is a major factor with these machines so a big shift is now underway to run them at 3.3 volts instead of the current 5.

Many of these machines already incorporate power saving features that turn off the screen or switch the machine to a sleep mode during times of inactivity. These features, including the lower power levels, are expected to be incorporated into the next generations of desktop systems.

Many major manufacturers are also striving to meet new Energy Star Program guidelines. These guidelines include a power saving idle mode for desktop PCs that consumes less than 35 watts while activated.

It's important to remember not to let things such as fancy screen savers fool you into believing you're saving energy. All a screen saver does is blank or constantly change the display. If you won't be using the computer for a few hours or over night, turn the whole thing off. Be careful though if it is running on a network, where turning it on or off at the wrong time may cause problems.

Printers also contribute their share to the power drain. Laser printers win the hog award, followed at about 75% less power usage by dot-matrix printers, and an additional 75% less power usage by ink jet printers. There are of course trade offs; the laser is the fastest, and depending on the printer and what is being printed, the dot matrix is the slowest.

Fax machines are also hydro hogs because they need to maintain a certain temperature at the printing area, so they can print immediately when a fax is received. Many newer machines have stand-by or sleep modes that dramatically reduce power use.

All this equipment also generates heat which during the warm summer months needs to be dissipated, which can add to air conditioning costs. Of course the opposite of this applies during the winter, when the heat may actually be of benefit.

## Here's a quick summary of the 10 most important things you want to get in your computer monitor



- Monitor Size and Orientation.** A 15" monitor is the basic size recommended for most applications.
- Resolution.** Your monitor should be capable of displaying 800 x 600 and 1024 x 768.
- Dot Pitch.** Monitors 15" or smaller should be 0.28mm. Monitors 16" or larger should be 0.31mm or smaller.
- Refresh Rate and Line Scan Rate.** Your monitor should be able to refresh at a non-interlaced rate of at least 72 Hz for 800 X 600 and 70Hz for 1024 x 768.
- Interlaced versus Non-interlaced.** Your monitor should handle the higher resolution you want in non-interlaced mode.
- Multifrequency.** A multifrequency monitor is best to take advantage of future advances in graphics card technologies.
- Ergonomics.** Get anti-glare built in, or buy an optional anti-glare screen. Look for tilt and swivel base, and easily accessible controls for size, position, brightness etc. Require that it meet MPR II (SWEDAC) specifications for radiation emissions.
- Colour.** 256 colours is fine for most main-stream business applications. 15-bit 32,768 colour and 24-bit 16.7 million colours are expensive over-kill for most users.
- Focus and Convergence.** Cheap monitors have poor focus and convergence. Good monitors with high performance electronics produce sharper characters edge to edge on the screen.
- Monitor Technology.** Avoid conventional radius tubes (found in most cheap 12" monitors, 14" monitors, and many 15" monitors). Trinitron or Flat Square is best.



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## LaserMax Integrates Laser Sights With Glock Frame



Dubbed the "Star Wars Answer To Crime", the LaserMax internal recoil spring guide Laser Sight can be retrofitted in any Glock Model 17, 17L, 18, 22, 20, 21, 19 and 23.

The LMS-1000 laser sight is mounted within the recoil spring area of the pistol, creating a discrete weapon system that is always ready. The two position slide switch can be activated with either your strong or weak hand to project a sharp red spot of laser light onto your target. The company claims the LMS-1000 was designed to law



enforcement specifications for rapid, accurate stress fire and control of hostile assailants.

The laser is equipped with a sophisticated variable pulse circuit to increase visibility of the laser spot and to conserve your battery supply. The batteries are mounted inside the laser tube and provide up to 2 hours of continuous use or approximately 500 rounds of laser sighted fire.

LaserMax Inc. of Rochester, New York, claims high accuracy sighting is now possible even with your firearm held to your side. It is no longer necessary to hold the pistol between your eye and the target.

This makes it particularly useful when aiming from behind shields or gas masks.

The company claims the LMS-1000 does not block your standard or Tritium sights, interfere with holstering, or attract attention. With the LMS-1000 there is no external bulk or wiring to catch on clothing or protruding objects to misalign your laser sight. The company claims the unit will not interfere with any standard security holster.

The LMS-1000 can be installed in a matter of minutes by field stripping your weapon and upgrading your recoil system with the patented laser assembly. The company claims the LMS-1000 is aligned by the frame and locked in place by the recoil spring. No field adjustment is required and the company claims you can have confidence in the integrity of your sight accuracy by simply comparing the coincident point of aim between your standard sights and your LMS-1000.

One U.S. writer advises the unit can be installed in less than one minute, "But please read the instructions first." A spokesman for Glock stated that the installation does not void the warranty.

For further details call LaserMax Inc. at (716) 272-5420 or Fax (716) 272-5427.

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## Beretta Expands Pistol Line-Up With New Versions Of Centurion Model



The popular Beretta Centurion 9mm and .40 calibre pistols, that feature a compact barrel and slide mounted on a full size frame, are now available in double action only versions.

Initially introduced to the law enforcement market, the new 92D (9mm) and 96D (.40 calibre) Centurion semiautomatics are built on a combat style alloy frame and feature Beretta's "slick slide" with no external safety levers and a bobbed hammer.

The D Model Centurions complement

Beretta's full-size Model 92D and 96D pistols; all offered in versions with 3-dot sights or tritium night sights.

Magazine capacity for all Beretta D Models, including the new Centurions, is 15 rounds (9mm) and 10 rounds (.40 calibre). Their open slide configuration minimizes the possibility of ejection-related malfunctions and provides easy chamber access for reloading.

The D models have flared grips, serrated front and back, for better control and the trigger guard is grooved for a firm two-handed grip. Safety features include a blocking device that prevents accidental discharge from firing pin inertia, should the pistol be dropped.

Beretta 96Ds were recently selected by the Pennsylvania State Police and Ohio State Highway Patrol as their official issue sidearm.

For more details contact Beretta U.S.A., (301) 283-2191.

## Counterfeit Detector Pen Will Help Spot U.S. "Funny Money"

By Morley Lymburner



One of the paradoxes of this world is that the world's most desirable money is also the world's easiest to counterfeit. United States currency is also quite common in Canada due to the simple fact we are their next door neighbour. This year should prove to be an extra busy time with Americans coming to Canada due to the favourable exchange rates.

Along with the heavy tourist season will inevitably come the problem of counterfeit currency. Also inevitable is the likelihood of some merchant calling upon the police to determine if a U.S., or other foreign currency is legitimate.

Just in time to alleviate this problem we have a Toronto based company called Securitech. Among several products they manufacture and market is the *Counterfeit Detector Pen*.

This product was designed as a simple and fool proof method of determining the legitimacy of American currency. Using this pen you simply mark a line or place a dot on the bill. If the mark remains a pale yellow the bill is legitimate. If the dot turns black the bill is counterfeit. It's as simple as that.

Officers patrolling areas where there is a high likelihood of U.S. and foreign currency being used should carry one of these items. It would also be of advantage for police departments and detachments to notify local merchants that the local police have this capability. An even better idea might be to advise merchants where to get their own pen. However there are definite

PR advantages to visiting your local merchants and helping them in this manner.

The Counterfeit Detector will check at least 3,000 bills. It also works on some travellers cheques or other documents that use security coated paper. The Detector will work on most foreign currency but will not work on Canadian money.

If you are concerned about Canadian currency Securitech can introduce you to their ID2000. This unit will instantly identify phoney Canadian money and a wide array of security and watermarked papers. We will discuss this product more next month as well as supply you with a company profile.

To order the *Counterfeit Detector Pen* call Securitech Sales at (416) 785-2080 or Fax (416) 785-2110.

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# Law enforcement is no fool's game!

Modern law enforcement professionals need all the tools at their disposal. The biggest and most basic tool is *Knowledge*. The following material has been reviewed by *Blue Line Magazine* and are highly recommended to our readers.



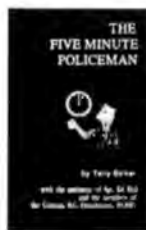
Gino Arcaro's latest book is a comprehensive study of Canada's Drinking Driver laws. Excellent resource for police officers, prosecutors or anyone interested in the administration of laws toward drinking drivers.

\$33.00

**Milligan's Correlated Criminal Code & Selected Federal Statutes**

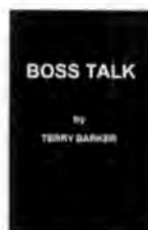
\$22.95

A Canadian Criminal Code written by a cop for cops, this book is unique in that it has an index at the front of the book which puts Criminal Code sections in street language in addition to the formal terminology. For this reason you will find the words "Shoplifting", "Kickback" and "shell-game" included with the appropriate section numbers provided.



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"The ability to deal with the public in all its forms, moods and temperaments with a "System" allows even experienced officers to feel a new confidence." Written with the assistance of the Gibson's Detachment of the RCMP. Enjoy this book and give Terry Barker's "System" a try. It will prove to be one of your most valued tools.



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Written by the author of "The Five Minute Policeman", this book was selected as the study text for the U.S. Parks Service Police for promotional candidates. Evaluated by the College training staff and staff psychologists around the world this book is must read material for anyone looking for managerial level careers.



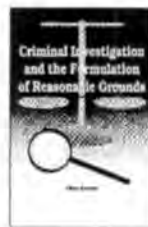
\$58.95

This book is about surviving high risk patrol. Advanced material ideal for academy and departmental training programs and for all law enforcement officers. 554 pages with 750 photographs and drawings. This very real-life book will not only teach you about the "Tactical Edge" it will also help keep you on it.



\$12.95

Based on journals Jack Watson kept during his four-year RCMP posting in the North, this book is a tribute to the great Yukon spirit of adventure and community that still lingers on in our national psyche. This book takes you through the rugged lifestyle of a one-man RCMP detachment during the 1930's.



\$34.95

Described as a "Paper Police College", this unique and comprehensive Canadian text book is designed to instruct you in the workings of the Criminal Code of Canada in a logical, easy to read fashion. It concludes each issue with a true investigation which underscores the issues discussed in each chapter.



Police Crowd Control was written by a San Francisco Officer who has had over 20 years experience in handling crowds of all types. This authoritative manual will show you the difference between crowd control and crowd management and how to use the media to your advantage to head off problems before they arise.

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Ken Tuthill's face was blown off by a shotgun. A high-speed chase trapped Mike Buckingham in his burning cruiser; Mike Thompson saved his life from a team of ambushers. Steve Chaney couldn't stop a crazy man from killing his partner. Haunted by these horrors these officers survived the events and the mental after effects. Learn how in this video tape.



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The Ontario Highway Traffic Act (cross referenced to selected Regulations) and conforming with the Revised Statutes of Ontario 1990. This is the first comprehensive and reasonably priced version of the HTA released that is suitable for the pocket or briefcase. Order Today! Quantities are limited.



Tony MacKinnon has a remarkable combination of artistic ability, sense of bizarre humour and worldly insight that only a cop could have. This combination has been the basis for a lot of good laughs over the five years he has been contributing cartoons to Blue Line Magazine. Hidden in the back of Tony's cartoons is a certain realism that only a cop can understand completely. Some of the situations are bizarre or off-the-wall but so is much of police work. Many cops identify with some of the situations depicted by Tony or have found themselves in just such a situation. The cartoons in this book are not as much a credit to the profession as they are a credit to the man depicting them.

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## Administrative Fee To Process Garnishment Summons Now In Force

The Attorney General of Canada, announced that Section 15 of Bill C-79 came into force February 16, 1994. This provision amends the Family Orders and Agreements Enforcement Assistance Act (FOAEAA) to extend the duration of a garnishee summons from one year to five years.

In addition, the Family Support Orders and Agreements Garnishment Regulations have been amended to instate an administrative fee of \$405. This amendment, which was pre-published in the Canada Gazette last August, also came into force.

The sum of \$405 represents the current cost of processing a garnishee summons. It is based on a five year summons and will be collected in yearly installments of \$81 from money payable to the debtor spouse after the financial terms of the summons have been satisfied.

"Enforcement of family orders and agreements was required because many former spouses did not honour their child support payments as ordered by a court," said the Minister. "The financial burden of enforcement should not rest on Canadian taxpayers."

Bill C-79 proposed other amendments to FOAEAA to reduce red tape in tracing individuals alleged to have abducted a child. It also amended the Divorce Act, simplifying procedures for obtaining a child custody or support order, or for changing an existing arrangement. As it now stands in the Family Support Orders and Agreements Garnishment Regulations, money is garnishable from the following sources:

- > Income Tax Refunds, including the Goods and Services Tax credit;
- > Old Age Security payments;
- > Unemployment Insurance payments;
- > Federal Retraining payments to unemployed individuals;
- > Agriculture Stabilization Act payments;
- > Western Grain Stabilization Act payments;
- > Canadian Dairy Commission Act payments;
- > Bank of Canada interest payments;
- > Canada Pension Plan payments; and
- > Atlantic Fisheries Restructuring Act payments.

## Information Wanted On Phoney Car Prize Scam

A company operating out of Montreal has been contacting people in Durham Region using the following scam.

They tell the victim that they have either won a vehicle or one has been found in a warehouse with the victim's name on it, and for a fee the vehicle will be shipped to them. This fee can range from \$600.00 to \$3,600.00. On one occasion a Clarington woman forwarded a certified cheque to this company and when they requested more money she sent another cheque. These cheques totalled over \$2,500.00. Shortly after she received another call to send more money but on this occasion she contacted police.

Another businessman in Oshawa received similar phone calls advising him that a 1993 van was his for \$3,600.00. He immediately called Police.

The Durham Regional Police Service is warning the public to be aware of this type of fraud. An investigation into interprovincial telecommunications fraud is presently being conducted by the O.P.P. Anti Rackets Branch in North Bay and assisted by the RCMP.

Officers who find complainants who have been contacted in a similar manner should call the OPP at 705-495-3899 or the Durham Regional Police at 905-579-1520.

## Ukrainian Police Conference Planned For August

An international conference on law enforcement and criminality is scheduled for August 16-19, 1994, in Kieve, Ukraine.

Ukraine (population 50 million) has gained the long sought independence enjoyed by other countries. The benefits of freedom are being offset by the same problem that plagues most free nations - the increase in criminality.

Ukraine's law enforcement community has committed itself to serve the people of Ukraine and have adopted the best traditions of policing agencies around the world. Now they want to join the world's law enforcement community in searching for solutions to the problem we all share.

Hosted by the Ministry of Internal Affairs and assisted by the Ukrainian/American Police Association and the University of Illinois Office of International Criminal Justice, the conference will be conducted by Ukrainian and American law enforcement officers.

Topics will include organized crime, narcotic enforcement, prison systems, street gangs, community policing and other related topics.

The cost of the conference is US\$200 while travel packages are available for under US\$2,000 (Air, lodging and meals).

For further details and brochure contact Michael Shep at (708) 446-9465 or Andrus Durbak (312) 777-6440.

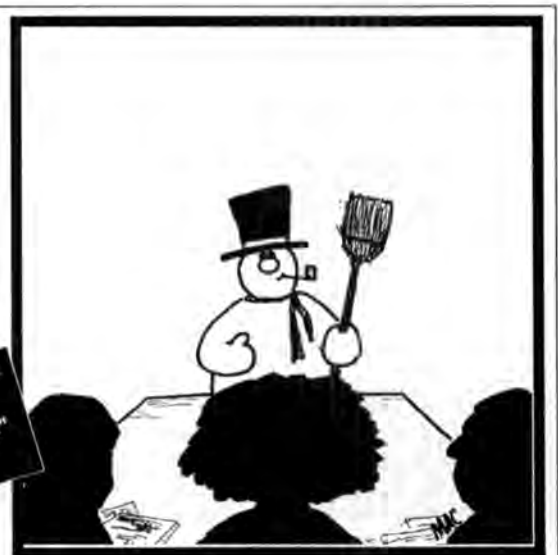
*Blue Line Magazine*

### FLASHES

By Tony MacKinnon

*"So tell us Frosty...  
What qualifies you  
for the Chief's Job?"*

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**"The Great Mac Attack"**  
On Opposite Page



# POLICE BUDGETS

## Control - Analyse - Project

The following is part three of a series on setting police budgets written by Dwight Edmonds, Ph.D., Professor of Business and Douglas McCready, Ph.D., Professor of Economics at Wilfred Laurier University, Waterloo, Ontario. The series will be in four parts. Last month we found the concepts behind Performance Budgeting and government involvement in the economy. This month we continue with Zero-Based Budgeting.



cised to make sure that a few activities (programs) are reviewed each year so that a complete review occurs over a number of years rather than in one year.

Zero-based budgeting suggest justifying every expenditure or giving the program no base from which to build. This

avoids the frequently-used argument that expenditures be increased by the rate of inflation whether the expenditure still serves a useful purpose or not.

Zero-based budgeting is not part of the regular annual budgeting process and because of its time consuming nature it should be conducted on only a portion of the police service's activities each year. To be done correctly, a significant amount of paperwork has to be generated which represents a cost but the thorough justifications of spending functions represents the benefits.

It will be noted that as we discuss benefit-cost analysis and cost-effective-

ness analysis, there is an emphasis on research to determine the outcomes (benefits). This kind of research is only recently become popular and is being driven by the need to emphasize outcomes of government spending programs. Thus, professional psychologists, social workers, health-care workers and others are being spurred into action by the need to emphasize outcomes. It is necessary if such measures are to be put into place that the professionals involved be part of the research so that cooperation will ultimately be part of the implementation. Thus police officers and administrators must be part of the ongoing development of outcome/benefit measures.

### PLANNING, PROGRAMMING & BUDGETING SYSTEMS

A concept of budgeting that has received a great deal of support in governmental agencies is known as Planning, Programming Budgeting Systems or Planning Programming and Performance Budgeting Systems (PPBS). A program is defined as an activity or set of activities established to achieve a desired objective such as drug control. PPBS is based on three concepts. (1) it uses a program budget, (2) it emphasizes benefit-cost analysis and

### ZERO-BASED BUDGETING

Zero-Based Budgeting requires that each police service activity be carefully studied to determine the exact amount of resources needed to carry out the activity. The question should be asked: How much should it cost to carry out this activity?

A Zero-Based Budget review should be conducted every four or five years in most police services. Care should be exer-

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(3) it is a formal planning system. This concept emphasizes control through responsibility accounting.

The required steps are:

- 1) Specification and analysis of program objectives for each activity of the police service.
- 2) An analysis of program output in terms of the objectives.
- 3) A measurement of total costs for future periods.
- 4) Analyse the alternatives and select those that produce the greatest benefits as related to the stated objectives.
- 5) The systematic implementation of the selected alternatives.

Successful PPBS forces police services to take a careful look at their current operations and to evaluate their total objectives. This evaluation process places the responsibility for current and future operations in the hands of the program manager. This provides the constituency with greater program accountability. Although PPBS is very time consuming its benefits generally outweigh its costs—particularly when public finance support is declining.

The primary advantage of using PPBS is that it facilitates cost-effectiveness analysis for programs where benefits are measured in non-monetary units.

#### PURPOSES OF PROGRAM STRUCTURE

It is important that major programs be identified so that top management can decide on how to allocate its resources. The programs that are identified should correspond to the principal objectives and goals of the police service. Attention should focus on the services' outputs in identifying programs—focus on inputs is not useful.

The advantages of developing and identifying major programs are:

- 1) helps communicate the objectives of the police service,
- 2) promotes development of the management control structure,
- 3) helps identify a person who has responsibility for each major program and program category.

It is important to understand that program structure does not need to match organizational structure though it may make it easier sometimes to directly attribute costs. It should be structured, however, so that each program can be associated with a qualitative measure of performance. A major benefit that will arise is the development of information as a basis for making program oriented decisions.

From the perspective of the agency (or the workers themselves) the argument can be made that if they can prove themselves more efficient, they will have an easier time when it comes time to ask for greater

funding because they will be able to prove that there is an emphasis on outcome and efficiency, which has political approval under normal conditions. Thus, for a police force which is faced with competing demands for roads, schools, and other programs on the public purse, it would be nice to be able to argue the case for funding from a position of strength by saying, "we have this benefit-cost study or this study of cost-effectiveness which shows that we are providing the programs we have been charged with efficiently." Then, the purse strings are more likely to open for additional outcomes which are desired.

So long as the public or the politician thinks that more efficiencies can be achieved, they are likely to keep the purse-strings tightly pulled shut. It is also useful for the politician to be able to go to the public and say that they have the most efficient police force in Ontario or Canada at providing x program.

Thus, the tool is a powerful one and one in which the police force itself has a vested interest.

#### Next Issue

#### Benefit-Cost Analysis

This series was written with the financial assistance of the Canadian Police College.



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## Up-Coming Events

May 13, 1994

### Peel Regional Police Pipe Band An Evening Of World Class Piping Brampton - Ontario

This event, being held at the Central Peel Secondary School, 32 Kennedy Rd. North, Brampton, will feature the Peel Police Pipe Band with World Piping Champion Superintendent John Wilson of the Strathclyde Police in recital. For tickets and further details call Malcolm Bow (519) 654-9655 or (905) 453-3311 X2100.

May 15 - 17, 1994

### Canada National Safety Council National Conference Saint John - New Brunswick

The Canada Safety Council is joined by the New Brunswick Safety Council to present this 25th Annual Symposium on Safety. For further details call (613) 739-1535 or Fax (613) 739-1566.

May 18 - 20, 1994

### Prairie Provinces Police Chiefs Assn. Conference & Trade Show Prince Albert - Saskatchewan

The Prairie Provinces Police Chief's Conference will be holding its annual Trade Show in conjunction with their conference. The show will have 30 booths displaying a variety of law enforcement products. All members of law enforcement agencies are invited to attend the displays over the three days of the event. For further details contact Chief Greg McCullagh at (306) 953-4240 or Fax (306) 764-0011.

May 25 - 27, 1994

**Radiocomm '94**  
**Vancouver - British Columbia**  
"Wireless Communication - Canada's Growth Industry" is this year's theme. This is Canada's only show dedicated to mobile communications and is sponsored by the RadioComm Association of Canada. For further details call Harley Austin or Yvonne Hircok (416) 252-7791 or Fax (416) 252-9848.

May 29 - June 1, 1994

### 44th Annual Convention of the Ontario Traffic Conference Owen Sound - Ontario

This year's conference will be held at the Bay Shore Inn in Owen Sound. Persons wishing further details are encouraged to phone (416) 598-4138 or Fax (416) 598-0449.

June 12 - 15, 1994

### 4th International ASAP Conference Toronto - Ontario

The Metro Toronto Special Committee on Child Abuse will host the Association for Sexual Abuse Prevention Conference. For further information call (416) 440-0888 or FAX (416) 440-1179.

June 20 - 24, 1994

### Advanced Homicide Seminar Toronto - Ontario

The Metropolitan Toronto Police Homicide Squad will be holding its 12th annual seminar at the Skydome Hotel. Information will be available in Blue Line Magazine in the near future. For details contact the committee at (416) 324-6150 or Fax (416) 324-6151.

June 26 - 29, 1994

### Ontario Association of Chiefs of Police Trade Show Oshawa - Ontario

The OACP will hold its annual Trade Show in conjunction with its annual Conference. The Trade Show will be held at the Durham College Campus, Oshawa. The Trade Show is expected to draw over 90 companies and the show is open to all police, fire and ambulance personnel for the entire three-day show period. For further details contact John Rycroft (905) 649-2203 or Fax (905) 443-5053.

June 27 - July 1st, 1994

### CIS-MOIA Training Conference Windsor - Ontario

The Canadian Identification Society will be holding their annual training conference in Windsor. The conference is being hosted by the members of the Windsor Police Forensic Identification Branch. For additional details contact Sgt. Al Brown or Mike Skreptak at (519) 255-6645 or (519) 255-6646.

June 26 - 29

### Quebec Association Of Chiefs Of Police Trade Show St. Hubert - Quebec

This trade show will be hosted this year by the St. Hubert Police and will include 33 companies displaying a wide range of products of interest to law enforcement. For further details contact Directeur Pierre Trudeau at (514) 445-7684 Fax (514) 445-7725.

August 17 - 21, 1994

### CATAIR AGM '94 Mississauga - Ontario

The Canadian Association of Technical Accident Investigators and Reconstructionists will be holding a four day seminar/conference hosted by the Ontario Provincial Police on the subject of "Human Factor Influencer in Traffic Crashes. For further details on the seminar or on becoming a member contact Bob Scott (905) 874-3147 or FAX (905) 874-4032.

August 21 - 26, 1994

### C.L.I.A. Workshop '94 Edmonton - Alberta

The RCMP "K" Division Drug Enforcement Branch and the RCMP Edmonton Drug Section will be hosting the annual "Clandestine Laboratory Investigator's Association workshop. There will be a trade show in conjunction with this event. For further details about the event contact Cpl. K.J. Graham at FAX 403 945-5579 or phone (403) 945-5533.

September 22 - 25

### 1994 Canadian Police Motorcycle Championships Shannonville, - Ontario

This year's event will include an open invitational Police Motorcycle Championship that will see racers from around the world attending to compete. For further details and registration contact Dave Stewart at (905) 831-2013 or Fax (905) 831-1929.

November 9 - 10, 1994

### Greater Metro Toronto Police Trade Show Scarborough - Ontario

The staff of the Metropolitan Toronto Police College in conjunction with Blue Line Magazine will host their second annual trade show. This event will attract over 50 companies and individuals with products and services of interest to law enforcement. The show is open to all emergency services personnel. For further details contact Paul Vorvis at (416) 324-0590 or Fax (416) 324-0597.

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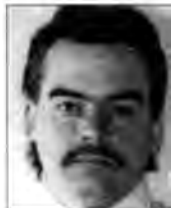
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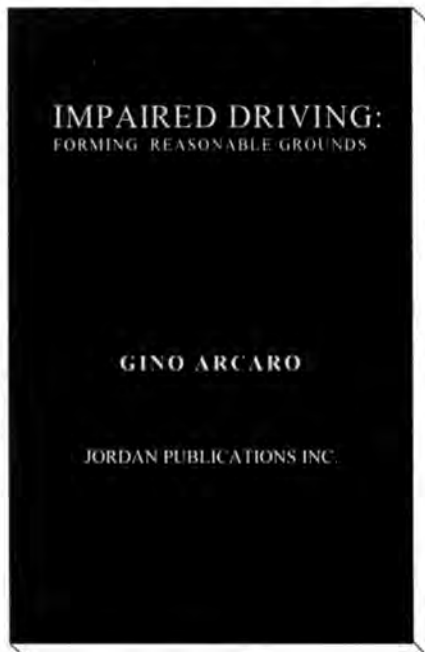
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## Knowledge Is The Best Defence Against Violent Offence

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In recent months the public's concern over violent crime has reached a fevered pitch. While the media has supplied the public with endless statistics which support the fact that there is a definite rise in violent crimes and that there is sound reason for concern, there has been little reported on the factors which may save someone from becoming a statistic themselves.

The public must be supplied with information such as who is most likely to be a victim, when and where will these acts take place and by whom. The following information will put the whole problem in perspective for those who are concerned over the threat of violent crime.

Thanks to Statistics Canada vital information about violent crime has been made available. Our focus here however, is not to present statistics on the number of violent crimes and the victims it has claimed, but rather on how to prevent it from happening to you or someone you love.

The first fact which must be understood in the area of violent crime is that there is a definite gender difference among violent crime victims. While in 1991 women were reported to be victims of violent crime as often as men the similarity between the two genders ended there. It has been discovered that men and women tend to be victims of different types of violent offences.

While three-quarters of adult violent crime victims were victims of assault, 80% of women victims tended to be the target of someone they knew. In most cases (52%), women were assaulted by their present or former husbands. It has been estimated that 29% of Canadian women have been assaulted by a marital partner. This statistic includes common-law relationships.

It was also discovered that 3% of the women had been assaulted within the twelve months prior to the survey by their partner. In cases of previous marriages 48% of the women with a previous marital partner surveyed revealed they had been assaulted by their previous partner. In 15% of those currently married have been assaulted by their current partner.

In cases concerning men however, the story changes dramatically. 51% of vic-

timized men were strangers to the accused compared to 20% for women. It was also discovered that a spouse or ex-spouse of a male victim was the accused in just 3% of all cases.

Among locations for violent crimes, the majority of women, (62%), were victimized in a residence, while the largest percentage of men (43%), were victimized outdoors.

The statistics revealed that younger men were more likely to be victimized outdoors were as elderly men were commonly assaulted in a residence.

Of course there were exceptions to these findings. It was discovered that women were more likely to be robbed in a public place (51%) and have other violent offences committed against them outdoors (51%). The study also reveals that men were commonly sexually assaulted in a residence (54%). However women were more likely to be sexually assaulted than men. The findings showed a ratio of 8% versus 1% in this category.

Although women are victims of violent crimes as often as men, it does not result in death as often. Between 1981 and 1990 an average of 190 women were victims of homicide each year compared to an average of 372 men. Therefore men accounted for 51% of adult homicide victims annually while women comprised a lower percentage of roughly 34%. This indicates that although men were not the victims in violent crime as often it did result in death more frequently for males than for females.

From 1981 to 1990, 48% of the women killed were killed by a spouse or ex-spouse while 27% were killed by acquaintances. However in the case of men 53% of the victims were killed by acquaintances and 25% by strangers. The exception to this case is that women between the ages of 18 and 24 were killed by acquaintances, which is logical as most women in this age group are not married.

As is the case for all violent offences the accused in the majority of killings both males and females were men, accounting for 84% and 96% respectively.

Although most homicides occur in the victim's home this percentage is largely increased for women. Over the past ten years 67% of female victims were murdered in their own residence compared to males at 41%. In addition 25% of homi-

cides with male victims occurred in public places while females accounted for 11% of the homicides in that category. Since elderly males are not in public as often as younger males most homicides against elderly victims did not occur in public.

The survey has discovered that the most common motive for the killing of both males and females was for personal reasons such as quarrels or disagreements (71% and 66% respectively). For victims between 18 and 24 however, a larger portion of female victims (27%) were killed during the commission of another offence such as sexual assault, compared to a lower percentage of male victims (11%). It was also discovered that both elderly male and female victims were most often killed during the commission of another offence primarily robbery/theft.

Throughout the last ten years the largest portion of both men (36%), and women (30%), were killed by a firearm. Stabbings were the second most common method of committing homicides as 33% of males and 27% of females were killed in this manner. Strangulation and suffocation accounted for 17% of male and 4% of female homicides. There were also differences with age. Victims 65 and older were likely to die as a result of beatings more often than any other method.

It is understandable to have reservations about a crime such as this which looms over our heads. It is in our better interest however, to understand what it is we fear. Hopefully, with the information supplied in this article citizens will be better informed and better able to protect themselves against violent assaults.

-30-



## Peel Regional Police Host 20th Anniversary Patch Collector Show



Got 'em! Need 'em! Trade 'em! If this sounds familiar to you, then you are probably one of the many members of the Emergency Services who has a patch collection.

You will have your chance to trade your old patches or obtain new ones for

your collection at the Peel Regional Police 20th Anniversary Patch Show to be held on Saturday, June 11, 1994 from 1100 to 1700 hours at Streetsville in the Vic Johnson Community centre, 355 Church Street (at Queen Street) in Streetsville.

Organizer Stephen Van Seggelen of Peel Regional Police anticipates a good response to the Show. "There are a lot of members out there who have duplicates and who are interested in trading," said PC Van Seggelen. "Everyone is welcome, especially our retired members."

With the Peel Regional Police Service being formed 20 years ago from an amalgamation of the Mississauga, Brampton, Streetsville, Port Credit, and Chinguacousy police services, there should be at least a few patches that you need for your collection.

About the same time as the Peel Region Police Force was formed the Province of Ontario amalgamated over 80 police agencies into 9 regional police forces. Many of the shoulder patches left by these agencies have become collectors items that in some cases are held only by retired members.

## Radiocomm '94 Delivers Powerful Trade Show and Conference

Radiocomm 94 will be held at the Vancouver Trade and Convention Centre from Wednesday, May 25th to Friday the 27th. The show and conference will attract thousands of delegates from across North America and the Pacific Rim.

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# Computer Program Has Law Enforcement Applications

Last month, in the first of two parts, Rosamund Northey described Amtek AMS™, a new software product which, used alone or combined with scanning technologies such as those manufactured by Symbol Technologies Inc., may help law enforcement agendas with tasks as diverse as evidence tracking, control of prison inmates, and management of office equipment, vehicles, uniforms, and documents. This month, the author will guide you through the activities necessary to achieve the improved productivity and reduced operating costs that are possible with tracking software such as Amtek AMS™.



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When properly implemented, tracking software such as Amtek AMS™ can result in improved bottom-line results. But this improvement may not be realized unless certain activities occur before the software is put into operation. These activities include: obtaining the support of senior management, defining the requirements for tracking software and hardware (the system), acquiring and installing the tracking software and hardware, collecting the information to be tracked, establishing an initial database, training users, putting the system into operation, and performing a post-implementation audit. These activities should be part of any project that will have an impact on your operations. Too often these activities are skipped and the result is wasted money, wasted time, and dissatisfied users.

Of all the activities involved in implementing a tracking system (or any system), the two which are critical to the success of the project are obtaining the support of those who establish priorities and have financial responsibility - senior management, and adequately defining the requirements for the system.

## Obtaining The Support Of Senior Management

When evaluating a software project with operational implications, senior management will require certain information. They'll need answers to questions such as what benefits will be provided, who will benefit, how much will the software and associated services cost, how many and which personnel will be involved in the project, how will this project affect the regular duties of personnel, will the software run on existing computers or will new hardware be required, what risks exist, and how soon will benefits be seen.

It isn't possible to provide the answers



to all of these questions at the beginning of the project so the best approach is to break the project into phases. At the end of each phase, additional information will be available. The advantage of taking this phased approach is that it breaks the project into smaller pieces which allows for easier measurement of progress and better control of the project. As each phase is completed, senior management can assess the situation and decide whether to proceed to the next phase. Each of the phases and the associated activities will be discussed in this article.

## Phase I Define The Requirements

The end product of this phase will be the Requirements Definition, a document which defines the requirements for a tracking system. This document will serve as a reference for the activities which follow as well as any future changes to the system. Whether the requirements for a tracking system are properly defined determines whether you'll see performance and/or financial benefits once the system is operational. So it's important to get the requirements right and to be realistic about the expected benefits.

Defining the requirements for a tracking system can take as little as a week and as long as several months. Some organizations develop a Requirements Definition themselves whereas others contract the services of an outside firm with expertise in the areas of systems analysis and material management.

What are the questions that have to be answered in the Requirements Definition?

First, the scope of interest must be defined. Identify the problem areas in your organization that would benefit from such a tracking system as Amtek AMS™. Often there will be several possible problem areas and it may be necessary to prioritise them and focus on one area because of budget considerations. Next, identify how you'll measure the benefits that result. Benefits can be measured most easily if you think of them in terms of benefits which affect volume of work, number of people, individual work loads, and response time. By the time you've defined the scope and considered the benefits, you'll know who will use the software, what you expect the software to do for you, and how you'll measure the benefits that you expect to receive.

Now, focus on the specific problem areas that you identified. Think about the processes which are performed in each problem area at present. Consider how a tracking system would change these processes. Questions will have to be answered such as what and how much information is required, how will it be gathered, by whom, and how often. How will this information be presented on reports? Who will operate the systems? How many people will require training? What reports will be produced and who will receive them? What security measures will be necessary? What computer resources are available for this application? Will these resources be available full-time or on a shared basis? Will this application be tied in with existing resources?

Based on the information you've gathered, make a list of the system requirements. You may discover that some of these requirements are things that are essential to users while others are desirable but not necessary. If this is the case, divide the requirements into mandatory and optional categories. Mandatory items, for example, might include a requirement for an equipment serial number of 25 characters in length. Your requirements should include items such as availability of training, support agreements, documentation, possibility of customisation, availability of additional services such as complete setup, and ease of use. For requirements such as ease of use, make sure that you develop some means of measuring them. For example, a system which is Windows-based is easier to use because of the flexibility provided to the user.

## Phase II Acquire the Tracking Hardware and Software

Once you've completed Phase I, you're ready to proceed with acquiring and installing the tracking software and hard-



ware. The first step is to identify vendors of software and determine whether their products will meet your needs as defined in the Requirements Definition.

Three categories of software are available. The first category consists of software which is custom developed for your requirements. This type of software should meet your requirements exactly but it is very expensive and time-consuming to produce. The second category of software consists of commercial off-the-shelf packages which cannot be modified or which can be modified by the user to a very limited extent.

These are not recommended as you must change your requirements to meet the preestablished capabilities of the package. The third category of software consists of commercial off-the-shelf packages which are extensively user definable. Amtek AMS™ falls into this category and provides flexibility to meet your requirements at the cost of a commercial off-the-shelf package.

Once you've selected the package that best meets your needs, decide how you'll install it. A custom package is almost always installed by the developer. A commercial off-the-shelf package can be installed by the user or by the supplier from whom it was purchased. The supplier of a

flexible package such as Amtek AMS™ can install the software, develop your forms and reports, and will also train users, if required although you may perform these activities yourself if you wish.

You should also make provisions for support of the hardware and software. If the tracking system will be operated by several users, someone must be designated as the system manager. A backup manager should also be designated. These individuals will answer the users' questions and will be the primary contact with the supplier of the system, should problems arise. The system manager should maintain a log of problems and possible enhancements to the system once the system is operational.

### Phase 3 Collect information and establish initial database

Collecting information and establishing an initial database can begin as soon as the system is fully installed. Collecting information involves entering the information of interest into the computer by means of a keyboard or a bar code reader. Establishment of the initial database can be a labour intensive activity. But it is an activity that should occur only once and the work involved can be contracted out or performed by your own clerical staff.



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#### **Phase 5 Perform post-implementation audit**

Once the system has been in operation for a predetermined period of time, it should be assessed to determine how well it meets its original purpose as defined in the Requirements Definition. By this time, you should also be able to determine whether the benefits of the system are being realised.

The auditor who assesses the system should review the requirements definition. Once the auditor fully understands the system, he or she should obtain feedback from key users to identify those areas of the

system which meet requirements well or are deficient. The log maintained by the system manager should also be examined. From a review of the available information, the auditor might conclude, for example, that a date field should be added to the system. If the Requirements Definition was carefully prepared additional requirements should be minimal but there will always be at least one requirement that no one thought of until the system was actually put into operation.

In addition to determining how well the system meets user requirements, the auditor should identify whether the benefits of the system are being realised based on the measurement method established in the Requirements Definition.

Once the assessment is complete, the auditor should summarise the findings in a brief report. Once the results have been reviewed, changes should be prioritised and scheduled. The costs and time to make changes will depend directly on which category of tracking software you acquired. This is where the advantages of a flexible package such as Amtek AMS™ show themselves most since, in general, you can either make changes yourself or have your

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The author, Rosamund Northey of Amtek Software, has worked as a software engineer and consultant on military, government, and commercial software projects for over 18 years, in Canada and in Europe.

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Operation Lookout is a high profile year-round public awareness campaign which requires both the public and businesses to report impaired drivers to the police. With the involvement of the community information may be circulated in the form of posters to local establishments such as community centres, variety stores, gas stations, etc.

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The involvement of the community acts as a greater preventative measure as impaired drivers are not being sought after by the police but by a number of people over a large area.

Along with the Operation Lookout is a newsletter titled, Operation Lookout Network News. The newsletter is to act as a medium to promote the use of the O.L. program. Details such as sources of information, contacts and new ideas regarding the program may also be related through the newsletter.

In addition ADD has available a training video entitled "Operation Lookout- Its Working. The tape can be sent to any police agency either in a generic format or with your departmental logo placed in strategic

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Another service supplied by ADD is a 30 page booklet entitled "The Grieving Process". This booklet is designed to train your members or your victim support group in victim sensitivity. It is particularly useful for those officers required to notify parents of the death of a child. The book was written by several experts in their field and includes such topics as "Death of a Child", "the grieving process of a spouse", and "When a loved one dies." ADD offers this book free of charge.

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By Chris Braiden

# Monopoly

## The Congenital Disease Of Policing

*"If oxen and lions had hands and could draw, then oxen would draw God in the likeness of an ox and lions would draw God in the likeness of a lion."*

(Zenophenes, 2400 B.C.)

*So it has come to pass. Put as simply as I can say it, policing has been redrawn in the likeness of police(men); men dominated the formative years of the conventional model. Somewhere along the way we even changed the name. What started out as policing was shrunk into law enforcement.*

The Oxford dictionary defines Policing as "A better state of society." Policing exists for a Cause; the prevention of crime and disorder in the interest of Community welfare and existence" (Peel's Principles).

Law enforcement is merely a function, one of many performed by a police officer in pursuit of the Cause. Many presume the titles Police Officer and Law Enforcement Officer are synonymous. They're wrong. One is much more than the other. Call a homemaker a housemaid; you'll see what I mean.

Law Enforcement Professional is a contradiction in terms. One cannot be a professional functionary, no matter how well one performs the function. The Oxford dictionary equates the word Profession with a Calling or Vocation which require high ethical and technical skills. Policing is a vocation. Law enforcement, unless done in pursuit of the Cause, is but a job with a hoped for pension (Guth; 1991). Habit becomes necessity. Call something, something, long enough it becomes what we call it. It's high time we took a hard look at what we call ourselves.

Monopoly allows people to change what they do to suit themselves. Bertrand Russell said this on the subject; "All organizations take on a life of their own, independent of their founder." Mark Twain put it this way; "If Christ came back today there is one thing he wouldn't be - a Christian." The same could be said of Karl Marx and socialism.

William White defines monopoly as "Business at the end of its journey." It is the rigors of the journey that keeps everyone and everything riveted to the Cause. Police agencies get a free ride. We're the only ticket in town, everywhere. The person selling cars is paid from private funds to please customers. Police are paid out of a public budget, thus the tired joke; "Law enforcement is the only job where the customer is always wrong."

Would we buy our own snake oil? What if we were on the other end of the

product? In fact, because we get paid the same whether we bust or sit on our butt, policing calls for a higher ethic than the private sector. We must bring those ethics with us when we enter.

No less a person than Peter Drucker said that monopoly in the workplace guarantees the dominance of efficiency (doing things right) over effectiveness (doing the right things). The physical energy we expend in doing things right is wasted without the moral strength to first decide what is right to do. It matters little how well we do things if they are the wrong things to do in the first place.

This brings to mind the TV ad wherein a cave man searches the world for a light for his master only to be told upon his return, "That's nice but I wanted a Bud Light!" Law enforcement locks on efficiency. Policing seeks effectiveness before it concerns itself with efficiency.

Policing is not alone in this affliction. Hillary Clinton, speaking at Johns Hopkins Medical Centre, said that the U.S. health system has become a sickness system. Doctors get paid for visits, not cures. Ditto Academe. Professors have no time to teach because they are too busy publishing gobbledegook for their peers. Ex-Chief Justice Warren Burger said this of the criminal justice system, "The entire criminal justice system, judges, lawyers and law teachers have become so mesmerized with the courtroom drama, we have forgotten our fundamental mandate, healers of conflict." Left to our own devices, we spend more and more time doing things of less and less importance to those we serve. Over time, the servant becomes the served.

Consider this example of drift from Cause. When I was a young copper, we used to prevent speeding by driving in marked cars at the speed limit, or park in conspicuous locations while doing paperwork. I can remember going weeks without giving anyone a speeding ticket, and not getting in trouble for it. With the shift to law enforcement we went from prevent-

ing to catching. This played into the hands of the gadget mongers. First they sold us wires to put across the road. Then we took to hiding to become even more efficient at catching speeders. Then they sold us radar which eliminated the need for wires so we could hide even better. But a buck is a buck no matter where it comes from. Next these 'Benedict Arnolds' sold radar detectors to the speeder to screw up the radar they had already sold us. This created the need for new legislation which in turn generated more law enforcement with Joe and Joanne citizen paying the shot. And now we have photo radar so that all we need hide is a camera. "Man becomes a tool of his tools," said Henry David Thoreau in 1850. Too true. Politicians and bureaucrats drool over the revenue-producing possibilities of photo radar which bastardizes policing even more.

While this preoccupation with law enforcement grew, criminal abuse in the home, the bedrock of "a better state of society", ran rampant because such things were deemed below the dignity of law enforcement officers. The common cry was, "Don't make a family problem a law enforcement problem. Don't get involved." To some, law enforcement is macho; protecting the weak wimpy. Tell that to Wayne Barton in Boca Raton. Perhaps the reported high rate of domestic violence and break-up within the police family is tied to the way we view our work. Remember, in life we reap what we sow.

Monopoly brought down the Berlin Wall and communism with it. Because it was the only ticket in town, communism rotted from within. It killed itself, as do all bad ideas. Bombs kill people, not ideologies. Monopoly likes tight central control of one thing of a type that can be easily counted and measured. One thing of a type induces people to park their brains. Parked brains fixate on the status quo. The status quo of everything, is by definition, half dead. Fixation on the status quo leads to obsolescence. Conventional law enforcement, like polyester leisure suits, is obsolete. And monopoly had a lot to do with it.

Chris Braiden is a retired Superintendent from the Edmonton Police Service and is presently the head of his own consulting firm. Chris has written extensively on the subject of community oriented policing programs and is known nationally as a spokesman for reform in policing. Chris has agreed to submit regular articles to Blue Line.

For further information you may call his office at (403) 458-5475 or Fax (403) 458-5513.

# LETTERS

To The Editor

## Tremendous Response From Blue Line "Book"

On behalf of Triangle Technologies Inc. I would like to take this opportunity to share with your readers what an excellent marketing tool your book has been for us. (We call it a book only because we know it is read from cover to cover.)

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### Editor's Note:

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# Evidence Admitted Despite Rights Violation

## Recent Decisions Create Investigative Advantages

By Gino Arcaro

*R. v. Jackson (1993) O.R.(3d)p.709 (Ont. C.A.), C.A.)*

Evidence obtained after a Charter violation is not automatically excluded under sec. 24(2). The general rule of exclusion under sec.24(2) of the Charter is:

- physical evidence obtained after a Charter violation usually will be admissible.
- self-incriminating evidence emerging from a person after a Charter violation, primarily a right to counsel violation, usually will be inadmissible. Examples of self-incriminating evidence emerging from a person are:

- confessions
- breath samples
- blood samples

*R. v. Collins (1987)33 C.C.C.(3d)p.1 (S.C.C) R. v. McKane (1987) 35 C.C.C.(3d) p.481(Ont. C.A.)*

However, an Ontario Court of Appeal decision in *R. v. Jackson(1993)* may alter the general rule of exclusion and significantly benefit police officers. The court admitted breathalyzer evidence obtained after a right to counsel violation occurred. The reasons given for this decision may be crucial future cases where right to counsel violations precede breath samples:

- the rule of usual exclusion of evidence emerging from an accused after a Charter violation means that exclusion is not automatic.
- the word usually indicates that such evidence should be admitted in certain cases.
- breathalyzer evidence may be considered to be evidence that emerges from a person but it is different from other types of self-incriminating evidence,

such as confessions, because a person has a legal compulsion to provide breath samples if a valid demand precedes it.

In summary, the *Jackson* decision differentiates breathalyzer evidence from other types of evidence obtained after right to counsel violations have occurred.

## Right To Counsel

### New Right To Privacy Guideline

*R. v. Jackson (1993).R.(3d) p.709(Ont. C.A.)*

*R. v. McKane(1987)35C.C.C.(3d):p.481(Ont.C.A.)* established the following guidelines, in relation to the right to counsel:

- the right to counsel automatically includes the right to privacy.
  - an accused person does not have to request the right to privacy.
  - the police have no obligation to inform accused persons of the right to privacy.
- The Ontario Court of Appeal, in *R. v. Jackson(1993)*, added another rule to those guidelines:
- the police have a duty to inform accused persons of the right to privacy if the following conditions exist:
    - (i) an accused says something to or in the presence of the officer who explained the right to counsel, that indicates to the officer that the accused : (a) does not understand that he or she has the right to counsel, in private, or (b) is concerned whether such a right exists; or,
    - (ii) the accused knows that the right to privacy exists and is concerned about whether privacy will be given; or,
    - (iii) the circumstances surrounding the

informing of the right to counsel causes the accused to reasonably believe that he or she will have no privacy to exercise that right and must telephone a lawyer in police presence.

Failure to inform an accused of the right to privacy under these circumstances that violated sec. 10(b) Charter in this manner are found in the *Jackson* case:

The accused was charged with over 80. He was initially informed of the right to counsel upon arrest. A BAT demand was made and the accused was transported to a police station where he was seated in an interview room. A police officer sat across from the accused, pointed to a phone book and a telephone on the desk and asked the accused if he wanted to call a lawyer. The officer made no move to leave and the accused answered "no." During a one-half hour interval that they remained in the room together, the officer repeated the right to counsel and the accused again refused.

At the trial, the accused testified that he would have called his lawyer but chose not to because he believed he would not have been offered privacy. The Ont. C.A. ruled that a section 10(b) Charter violation occurred, stating the following reasons:

- these circumstances sufficiently would cause a reasonable person to believe that the right to phone a lawyer had to occur in the officer's presence and that no privacy would be given.
- these circumstances sufficiently caused the officer to have a reasonable appreciation that the accused believed that no privacy would be given.

A quote from the court's judgment best summarizes the guideline: "It is, of course, a simple matter for an arresting officer to add the words "in privacy" to his instructional information and it is desirable that this be done."

Gino Arcaro is the author of *Impaired Driving: Forming Reasonable Grounds*  
See Page 24 for details.



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## Canada Signs The Hague Convention On Intercountry Adoption

The Attorney General of Canada has announced that Canada signed the Convention on the Protection of Children and Cooperation in Respect of Intercountry Adoption.

The Convention's main objective is to establish safeguards ensuring that intercountry adoptions are conducted in the best interests of the children. To accomplish this, the Convention sets a system of cooperation between participating States to respect those safeguards and thereby prevent the abduction, the sale of, or traffic in children. States adhering to the Convention commit themselves to legally recognize adoptions made in accordance with the Convention.

Signature of the Convention is a step that precedes ratification. The Convention itself will not come into force until three States have ratified it. In Canada, provincial implementing legislation will be required before the ratification of the Convention.

"Creating an international framework that defends the best interest of the children in international adoption situations is required to protect children around the world", indicated the Attorney General. "Once the Convention is in force for Canada, it will also offer more safeguards into the completion of the adoption process by Canadian parents of children born abroad."

"Canada was a lead country in negotiating the United Nations Convention on the Rights of the Child. The Convention on Intercountry Adoption is another step to protect and promote the rights of adopted children around the world."

Canadians interested in intercountry adoption will have the opportunity to express how Canada should implement this convention. Most jurisdictions as well as interested federal departments have already indicated their support for the Convention, which would ensure that intercountry adoptions are made in the best interests of the children concerned.

Sixty-six States participated in the elaboration of the convention, which was concluded May 29, 1993 under the auspices of The Hague Conference on Private International Law. The Convention has already been signed by Brazil, Columbia, Costa Rica, Israel, Mexico, the Netherlands, Romania, the United Kingdom, the United States and Uruguay.

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Provincial Constable David Hobson, #6603 of the Barrie Ontario Provincial Police, District Headquarters Traffic and Marine Unit, and his wife, Frances, departed for a 25 day tour of Japan on November 6th, 1993. Their experiences were memorable to say the least. Pictured here are Frances and David posed beside a Sakaide Police Department Cruiser. The 1993 Toyota had a standard transmission and was equipped with laser radar built into the roof racks.

Accompanied by Japanese friends, they visited many major centres, such as Tokyo, population 18 million; Osaka, population 9 million; Kyoto, population 1.5 million and the smaller cities of Sakaide and Takamtsu.

Much time was also spent touring and hiking in the many mountain and hot spring areas. Japan's population of approximately 150 million, live on only 30% of the land mass, the remainder is mountainous terrain.

Through kind arrangements of the International Police Association, David and Frances were provided with an official tour of the Sakaide Police Station and met with Superintendent Uehara. They toured the Kagawa Prefectural Police School and met with Superintendent Miyawaki.

Constable Hobson was requested to speak to a recruit class on policing in Canada. The tour concluded by visiting the Kagawa Prefectural Police Driving School and meeting with Superintendent Yamao.

Hobson was later given an official tour of the Osaka Prefectural Police (Who coincidentally share the same acronym as Hobson's agency - O.P.P.), through the kind arrangements of Superintendent Tsubari of that Service.

This Police Service consists of approximately 19,000 officers, policing 9 million

people. Constable Hobson presented Chief Superintendent Higashi, Chief of the Traffic Department, an O.P.P. plaque on behalf of Commissioner Tom O'Grady. Superintendent Kobayashi provided a tour of their "next century" Communications Centre and Superintendents Nakano and Nakamura provided a tour of the "futuristic" Traffic Control Centre.

On November 27th Constable and Mrs. Hobson were given a special tour of the Kyoto Imperial Palace by Imperial Guards, Superintendent Yamao and Sergeant Takuma.

On November 30th, 1993 Constable and Mrs. Hobson departed Japan with many memories of a very beautiful and hospitable country.

In January, 1994 OPP Commissioner T. O'Grady and Superintendent of Traffic and Marine, M. Pilon were presented with gifts by Constable Hobson on behalf of his Japanese police hosts.

In a letter addressed to Blue Line Magazine Hobson commented, "From what I saw Japanese police were practising community based policing from their Kobans before Sir Robert Peel was born! Their policing and community values start right in the home. Their family values are based on respect and it is this respect that gives Japanese police their community control."

### Presentations were made to...



Presentation of Ontario Provincial Police Flag to Supt. Uehara of Sakaide Police...



OPP Plaque to Chief Superintendent Higashi of Osaka Police...



OPP Flag to Superintendent Miyawaki of Kagawa Police School.



# Operation: Needle In A Haystack

By Blair McQuillan

"It is true that 'the Mounties' always get their man ... but the Windsor Police Service always get their man and woman."

This comment was made by Windsor Chief of Police James Adkin after the close of perhaps one of the most unique cases in the history of policing.

On December 18, 1993 a letter arrived at the Windsor Police Service. The letter was sent by Marjorie and John Copp of Stanwell Staines, England. It seems the Copps had met Mary Keeley and Bob Wylupek while on vacation in Puerto Vallarta, Mexico in September, became friends and exchanged addresses.

Unfortunately, as Marjorie Copp explained in her letter to the Windsor chief of police, "The day after they left my husband and I were mugged and I lost my purse with the address of Mary and Bob in it." The letter goes on to state, "I would be very grateful if you could find them and tell Mary to write to us in England with their address."

So with little more to go on than the ages of both Mary and Bob, the knowledge that the couple enjoyed bowling and the

fact that Bob once had his own refrigeration business, the case dubbed operation "Needle in a Haystack" began.

The letter was turned over to Staff Sergeant Lloyd Grahame in charge of Community and Support Services. Initially Sergeant Grahame tried to locate the couple by using the Windsor phone directory, but had no success. He then tried contacting numerous refrigeration businesses and supply outlets in the hope of possibly reaching someone who might recognize the man they were searching for. This course of action was similar to the previous as it did not supply any leads.

Finally Sergeant Grahame decided to use the power of the air waves and get the media involved. Sergeant Grahame took advantage of his position as the police media relations officer and spoke with local radio talk show host Leah Hansen about setting up a telephone interview during an afternoon show. Ms. Hansen was more than happy to help and as a result operation "Needle in a Haystack" came to an end on January 27th at 3:40 pm.

Just twenty minutes after the show be-

gan Mary's granddaughter, 16 year old Jessica Keeley phoned the station.

After receiving the address of the Copps she has since passed the information on to her grandmother. With the two couples reunited and the case solved, the whole experience has now become a cherished memory for all those involved. Thanks to the helping hand of the "long arm of the law", a friendship has been able to survive a mugging and loss of property that took place in one country, a search which began in a second country and finally came to an end in a third.

Sergeant Grahame summed up his feelings on the case by stating, "I have been in policing for over twenty-eight years. In that time I have seen the pain, cruelty, inhumanity and suffering that we as police officers are constantly exposed to. During those years I was fortunate enough to have maintained my sense of humour, and ability to look for the good things about this profession. This incident was one of those good things.

Oh sure, it was no big deal in the grand scheme of things, but it provided another one of those 'warm and fuzzy' experiences that will be remembered for a long time."

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# THE WAY IT IS EXCESSIVE FORCE

By Neil V. Thompson

Chair: "Your nickname was the mechanic?"

Colley: "Yes it was."

Chair: "And why were you given this nickname?"

Colley: "Because I used to tune people up."

Chair: "What do you mean by tune people up?"

Colley: "That's a police word for beating people up."

Chair: "How many people did you beat up?"

Colley: "Approximately three to four hundred people."

Chair: "Mr. Colley, weren't you ever afraid of getting caught doing this?"

Colley: "No, who's going to catch us, we're the police, I mean..."

*Corruption Hearings into NYPD, Oct, 1993.*

Former patrolman, now inmate Colley, went on to explain that his Sergeant had given him some advice when he went on the beat. That advice was to show the people on the street his sadistic side.

On Thursday, November 5, 1992, Detroit police officers Larry Nevers, 53 and Walter Budzyn, 47 attempted to arrest a drug suspect named Malice Green. Green was beaten inside his car with a Maglight, after he refused to reveal what was hidden in his fist. Green was subsequently rushed to hospital where he died of head injuries.

Detroit Police Chief Stanley Knox condemned the killing stating, "Everyone was hurt by this senseless act. To receive a blow like this actually brought tears to my eyes." Chief Knox went on to say that he found the death of Green "disgraceful and a total embarrassment".

I have a lot of respect for Chief Knox. It takes a lot of guts in policing these days to stand up and be accountable. I remember having exactly the same reaction the first time I watched the Rodney King Video.

On Monday, August 23, 1993, officers Nevers and Budzyn were found guilty of second degree murder. On October 12,

1993, Nevers was sentenced to 12 to 25 years in prison and Budzyn, 8 to 18; all for a piece of rock cocaine.

In the past, juries have been reluctant to convict police officers in cases of alleged assault. I have spoken with several trial lawyers in recent months and only one had ever lost a case where the accused was a police officer. We have probably all been aware of cases of assault involving police officers where the evidence seemed overwhelming, and still there were no convictions.

In the beating death of a south Florida man, two officers were accused of murder. They were found not guilty by a jury, even though an independent witness testified that one officer had held the suspect, while the other smashed him continuously in the groin with his Maglight. The suspect died of a fractured larynx, 9 broken ribs, a bruised lung, broken neck and crushed testicles. Subsequent investigations found that the department's investigation of the incident was woefully inadequate and that in fact the officers were responsible for the death of the suspect.

In discussing this case with a member of this department the other week, I was advised that since that investigation, one of the officers had resigned. The other has been reassigned to an administrative position. In addition, several officers involved in the investigation were suspended. All have since returned to duty.

Simply put, the public does not want to believe that police officers assault others without good reason. However, on a warm March night in 1991, all that changed, forever. The videotape taken of the Rodney King beating, gave the public a new image of the police. Officers were seen continuously clubbing a downed and obviously defenseless man, while 15 to 20 others stood around and watched. At various points in the video, officers stomped on or stood on his head.

A year later however, an all white jury in a town that was 98% white, found all the officers not guilty, save for Lawrence

Powell, who was looking at a retrial on one charge. Subsequent to this verdict, the Malice Green killing took place in Detroit. Detroit handled the situation in a much more direct fashion, and throughout the period following the incident, and right up to the time of conviction, there were no serious outbreaks of public violence.

In short, the times are a'changing. Many members of the public are beginning to look at us with a jaundiced eye. There are public outcries for civilian review boards and further controls on the police.

Perhaps the saddest thing of all, was the countless televised interviews with high school students across Canada and the United States. It was extremely depressing to watch student after student condemn the verdict in the King case and the police as well. Depressing, because they were right. The verdict did not reflect the facts.

The Rodney King case marked a turning point in the way the public view the police. While it is easy to say that Stacey Koon and Lawrence Powell were only two police officers, the image of in excess of twenty police officers standing around while several of their number wale away on a nearly comatose black man, will stay in many minds for a long, long time.

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## Czech Republic Chooses PRINTRAK AFIS



On Friday, February 11, the Ministry of Interior of the Czech Republic officially announced their choice of Printrak International as the supplier of their new Automated Fingerprint Identification System.

The contract signing on Thursday, February 24 culminated extensive studies by Ministry officials of seven separate vendor proposals.

The new system supports a central site plus one remote site, both of which will be located in Prague. The central site equipment will include an IS 2000, LS 2000, VS

2000, DSR 2000 and SP 2000. An IS 2000, LS 2000 and Live Scan terminal will be located at the remote site. System storage capacity will be 800,000 tenprint records and throughput approximately 250 tenprint and latent searches per day.

Card conversion will be performed in Anaheim, California commencing in early April.

System delivery is scheduled for the second half of 1994. It is anticipated that up to eight terminals will eventually be interfaced to the central site from other major cities in the Czech Republic.

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## Colin Thatcher Denied Minister's Mercy



The Minister of Justice of Canada has rejected the application of Colin Thatcher for the mercy of the Crown under section 690 of the Criminal Code.

In a lengthy decision given to Mr. Thatcher's counsel, the Minister of Justice provides the reasons for dismissing the application.

Colin Thatcher, a former MLA and cabinet minister in Saskatchewan, was found guilty of murdering his ex-wife and was sentenced to life in prison with no parole for 25 years.

At his trial, one of the most sensational in Saskatchewan's history, the court heard from 36 witnesses. Evidence revealed that Thatcher was angry with his ex-wife following a divorce settlement in which he was ordered to pay her \$820,000.

She was found dead after someone hacked at her head at least 20 times before

shooting her. So brutal was the fight that she lost a finger trying to protect herself.

Thatcher, unemotional throughout the trial, reportedly purchased a gun in California and smuggled it back into Canada after repeated efforts to hire killers failed.

In other testimony from Thatcher's girl friend it was discovered he had bragged to her that he had killed his ex-wife, describing it as "a strange feeling to blow your wife away."

Section 690 of the Criminal Code allows a person who has been convicted of an indictable offence and who has exhausted all appeals to apply to the Minister of Justice for a review of the conviction. To obtain a section 690 remedy, an applicant must show that there is a reasonable basis to conclude that a miscarriage of justice has likely occurred.

"I have examined this case ... and having considered the submissions made by the applicant's counsel, I have come to the conclusion that neither the arguments nor the alleged "new evidence" are such that

they lead reasonably to the conclusion that a miscarriage of justice likely occurred in this case," said the Minister in his decision.

This case was tried before a judge and jury in 1984. Appeals before the Court of Appeal of Saskatchewan and the Supreme Court of Canada upheld Mr. Thatcher's conviction.

The initial application to have the case reviewed under section 690 was received in 1989. Additional submissions were made over the following three and a half years. The application contained the entire record of the trial and appellate proceedings, as well as the new evidence that was advanced. This information was reviewed, several witnesses were interviewed, and forensic testing was performed to address issues that were raised in the application.

There has been a major change to the section 690 process which makes it more open and accountable: an investigative summary was prepared and disclosed to the applicant's counsel. This allowed counsel to review the information that addressed the issues raised by Mr. Thatcher in his application to the Minister of Justice.

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## New Auto Accessory Relieves Motorist Shoulder Discomfort



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Sofstrap fits all foreign and American cars, trucks and vans. It won't inhibit seat belt retraction and is especially recommended for kids, who otherwise might have a shoulder belt along the jaw line.

Sofstrap is available in five standard colors—black, slate gray, tan, navy and burgundy—or any special order color in quantities as small as 144 items. It can also be special ordered as logo merchandise by auto dealers, auto parts retailers and auto trim and detailing shops or as an advertising specialty by any promotion-minded company in these same minimum quantities.

Additionally, LoBus is negotiating a licensing agreement with The Collegiate Licensing Company for logo rights to a selection of the 128 colleges and universities it represents.

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A new series of Butt Stock Shell Holders with a foldup flap is the latest ammo carrier introduced by Michaels of Oregon.

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# LETTERS

## To The Editor

### Gun Laws Ridiculous

With reference to the Editor's Note after Alexander Gorski's letter in the March issue, I am one of many sympathetic ears out there. I have stood by and watched an onslaught of ridiculous, useless laws aimed at law abiding gun owners of which I am a member. If 86% of the Canadian public thinks guns should be further regulated or removed from society then the poll takers aren't making any long distance calls outside of Toronto.

I grew up in rural Ontario. I have policed all over the province for 9 years. I would estimate that in the areas I have lived and policed gun owners make up the vast majority of the population.

As for the so called perception of a problem, I have to wonder where it is. I have never investigated a murder committed by means of a handgun. I have investigated lots of impaired drivers and traffic deaths. When we identified a drinking driving problem the method of dealing with it was completely logical. Go after the drink-

ing drivers, which is according to all accounts working.

My question is why, when we perceive a gun problem do we not employ the same tactics? Go after the offending gun owners. Instead we just go after all gun owners. Does that make sense?

One statistic no one ever reports is just how many of the province's murders are committed by the holder of an FAC with a legally registered gun. As compared to known criminals with illegal guns we have no control over. I bet I know why...

I would like to make it known that I do not support any further gun law in any way, and I would like the Canadian Police Association to tell me where they get off jumping on the gun control bandwagon without allowing its members a say. No one I know has been included in any of their statistic gathering. The hardest vacation time to get every year at every detachment I've worked at is hunting season. I assume that's because a lot of police are hunters and gun enthusiasts.

W.N. Burton  
Powassan, Ontario

### Blue Line One Of The Best

As an ex-security officer of five years, I find your law enforcement publication interesting and informative. I enjoy your various articles and other coverage across

Canada. I look forward to my copy each month. Blue Line is one of the best! Keep up the good work.

Mary Kowalczyk  
Oshawa, Ontario

### Thanks For Seminar Promotion

On behalf of the Cellular Telephone Industry Association (C.T.I.A.), Rogers Cantel & Bell Mobility Cellular, I'd like to thank your magazine for advertising our latest series of cellular fraud seminars held in January for law enforcement personnel.

The officers and crown prosecutors who attended the seminars provided positive feedback in Montreal, Ottawa and Toronto. The presentations served to increase the awareness of the nature of the crimes being committed with fraudulent cellular units and the methods used to obtain and distribute the telephones.

Again many thanks and we will certainly contact your magazine to advertise future seminars.

Warren Leonard, P.Eng.  
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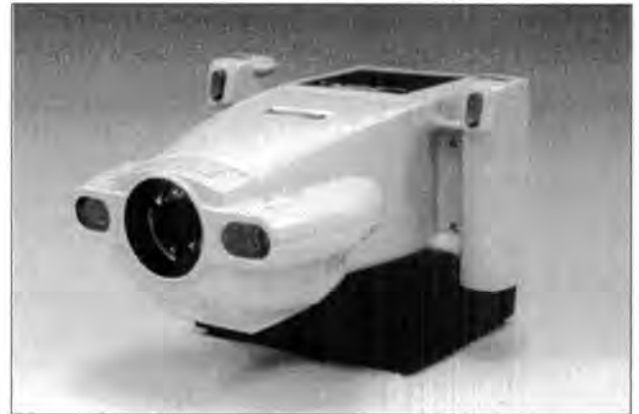
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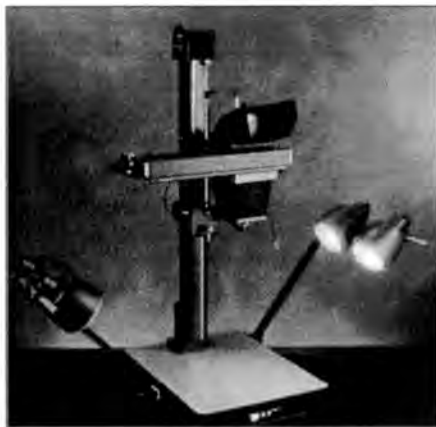
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